| 1  |  |
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| 4  | MARYLAND DEPARTMENT OF THE ENVIRONMENT               |
| 5  | PUBLIC HEARING                                       |
| 6  | MODIFICATION OF THE TIDAL WETLANDS LICENSE           |
| 7  | AND AMENDMENT TO THE NON-TIDAL WETLANDS AND WATERWAY |
| 8  | CONSTRUCTION JOINT PERMIT APPLICATION TO CONSTRUCT   |
| 9  | THE FRANCIS SCOTT KEY BRIDGE REBUILD PROJECT         |
| 10 |  |
| 11 |  |
| 12 | August 20, 2025                                      |
| 13 | 5:30 p.m.  |
| 14 |  |
| 15 |  |
| 16 | North Point Edgemere Volunteer Fire Department       |
| 17 | 7500 North Point Road                                |
| 18 | Baltimore, Maryland 21219                            |
| 19 |  |
| 20 |  |
| 21 | Transcribed by: CRC Salomon, Inc.                    |

| Page 2   |    | Page  |
|--|----|---|
| INDEX  |    | to provide public comment, you need to let the people at  |
| <sup>2</sup> Call to Order                                 |    | the sign-in table know that.                              |
| Welcome and Introductions 4                                | 3  | This hearing is being live-streamed and                   |
| <sup>4</sup> Chief of the Tidal Wetlands Division:         |    | recorded. If you are here for informational purposes and  |
| Jonathan Stewart 4   | 5  | do not wish to comment or you are unable to stay for the  |
| <sup>6</sup> Maryland Transportation Authority:            | 6  | entire hearing, you have the opportunity to live-stream   |
| <sup>7</sup> Jason Stolicny                                | 7  | this video or watch the recording at a later time. The    |
| 8 Public Comment   | 8  | comment sheets located at the front desk have information |
| <sup>9</sup> Adjournment 27                                | 9  | to locate the live stream and the recording of this       |
| 1.0  | 10 | hearing.  |
| 11   | 11 | We will start with a welcome and some                     |
| .2   | 12 | introductory comments by the Maryland Department of the   |
| .3   | 13 | Environment. We will then have a brief presentation from  |
| 14   | 14 | the applicant. And finally, I will review the ground      |
| 1.5  | 15 | rules for this hearing. At that point, we will start      |
| 1.6  | 16 | taking public comments.                                   |
| 1.7  | 17 | I would now like to introduce Jonathan Stewart,           |
| 8  | 18 | Chief of the Tidal Wetlands Division, Wetlands and        |
| 9  | 19 | Waterways Protection Program of the Maryland Department   |
| 20   | 20 | of the Environment.                                       |
| 21   | 21 | MR. STEWART: Thank you, Andrew.                           |
| Page 3  PROCEEDINGS  | 1  | Good evening. My name is Jonathan Stewart, and            |
| 2 MR. BING: Good evening, everyone. I am Andrew            | 2  | I am the Chief of the Tidal Wetlands Division of the      |
| Bing, and I will be the facilitator for tonight's public   |    | Wetlands and Waterways Protection Program within the      |
| 4 hearing. A few quick announcements.                      |    | Water and Science Administration at the Maryland          |
| 5 This hearing is for Modification of the Tidal            |    | Department of the Environment. I will be the hearing      |
| 6 Wetlands License and Amendment to the Non-Tidal Wetlands |    | officer for tonight's public informational hearing.       |
| 7 and Waterway Construction Joint Permit Application to    | 7  | Also in attendance from the Department are Jay            |
| 8 Construct the Francis Scott Key Bridge Rebuild project.  |    | Apperson, Deputy Director, Office of Communications;      |
| 9 The demolition of the remaining Francis Scott            |    | Amanda Sigillito, Chief of the Non-Tidal Wetlands         |
| Key Bridge structures was reviewed under two separate      |    | Division; Bill Seiger, Chief of the Waterway Construction |
|  |    | Division, they're sitting over there to my right; Jeff    |
| Tions we cannot be trained for the mountain go for the     |    | Thompson, the Non-Tidal Wetlands Central Division Chief.  |
|  |    |   |
|  |    | I had Matt Wallach down. Matt Wallach is the Tidal        |
|  |    | Wetlands Division Project Manager, but I don't see him    |
| g · · · · · · · · · · · · · · · · · · ·                    |    | here yet. And Steve Hurt, Tidal and Non-Tidal Wetlands    |
|  |    | Division Project Manager.                                 |
| If anyone needs to use the restrooms, they are             | 17 | I would like to welcome everyone here this                |
| directly on the other side from me in the back, with a     |    | evening and thank the North Point Edgemere Volunteer Fire |
| sign there. Please make sure you have signed in tonight.   |    | Department for use of their facility tonight. So thank    |
|  | 20 | you.  |
| this process moves forward. If you would like to sign up   | 21 | At this time, I would like to acknowledge any             |

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elected officials who may be present here this evening. <sup>2</sup> I was notified Tim Fazenbaker -- did I say that correctly? Okay. He's here, but he's not going to be providing testimony, correct?

All right. Thank you for attending this 6 hearing, and we will be hearing your testimony shortly if you do plan to speak. I have a lot to read that I have to read, so just be patient and we'll get through this, and then we'll start with handing it back over to Andrew.

10 If there is anyone who has not signed the 11 attendance sheets, please do so before you leave tonight, even if you're not providing testimony. These sheets will be used to notify you of MDE's final decision and provide you with a copy of the hearing report, and will also be used to identify those of you who wish to make a 16 statement at tonight's hearing. Those statements will be heard at the conclusion of the applicant's presentation. 18 The attendance sheets will also be provided to the Board 19 of Public Works for use in its review process.

20 As a courtesy, please turn off all your communication devices or place them in the silent mode,

Page 6 hearing is being recorded.

> 2 The statutory authority for issuance of the tidal wetlands license is Title 16 of the Environmental Article, Annotated Code of Maryland, as implemented under COMAR Section 23.02.04 and subtitle 26.24. A state tidal wetlands license is issued by the Board of Public Works, consisting of the Governor, the State Treasurer, and Comptroller of the State of Maryland, based upon a report and recommendations submitted to the Board by the Department.

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In accordance with the Maryland Constitution, the Board is the sole body with authority over state property, including state tidal wetlands. In its proprietary authority, the Board has the right to grant a third party a license to construct or conduct an activity 16 in state tidal wetlands.

According to Section 16-202 of the Environment Article, the Secretary of the Department shall assist the Board in determining whether to issue a license to dredge or fill state wetlands.

The Secretary shall submit a report indicating

please.

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Hearing procedure. We are conducting a public informational hearing pursuant to Subsection 5-204 of the Environment Article, Code of Maryland Regulations 5 26.17.04.13, 26.23.02.02, and 26.24.01.05. The purpose 6 of this public informational hearing is for the applicant 7 to present the proposed project and tidal and non-tidal wetlands and waterway impacts that may be associated with 9 the proposed activity. In addition, the hearing provides the Department with an opportunity to solicit additional information from interested persons.

12 While I want to stress the fact that we are 13 here to share information, we will have some structure to 14 the hearing in terms of the order and length of the various presentations. Please be advised that it is not 16 necessary to read a statement to make it part of the 17 official record. Written comments will also be accepted and receive the same consideration as any oral statement you make here tonight. In fact, for accuracy, if you have written comments to read into the record, please provide a copy of those comments before you leave. This whether the license should be granted, including any

recommended terms, conditions, and consideration after

consultation with applicable federal, state, and local

entities, issuance of sufficient public notice, and

conducting any requested hearing, consideration of any

public comments received, and consideration of any other

information the Secretary thinks advisable.

In making its decision, the Board is guided by the public policy of the state, considering applicable ecological, economic, developmental, recreational, and aesthetic values to preserve tidal wetlands and prevent their destruction.

I will read briefly from the regulations so that it is clear how we are going to proceed.

COMAR 26.24.01.05.E through G. An applicant <sup>16</sup> and any interested person shall be given an opportunity at the informational hearing to present facts, make statements supporting or opposing the license. Questions may be asked of and directed to the hearing officer, but cross-examination may not be conducted.

The order of the presentation is determined by

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Page 10 the hearing officer and may be conducted as follows: 24,383 square feet or 0.56 acres, a permanent impact to 2 Introduction of the activity and participants by the hearing officer; presentation of the proposed 4

project by the applicant; questions about the activity; statements by public officials; statements in opposition; statements in support; and then closing of the informational hearing by the hearing officer.

The hearing officer has the authority and duty to conduct a full and fair public informational hearing; act to avoid unnecessary delay and maintain order; 11 regulate the course of the hearing and conduct of the participants; extend the time period for providing supplemental written comments or information for inclusion in the hearing record; and rule upon a request for a continuance of the hearing.

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16 At the close of the public comment period, the hearing officer shall prepare an official record of the 18 public informational hearing and comments.

In summary, the Maryland Department of the <sup>20</sup> Environment is conducting a public informational hearing for the final alignment modification to Tidal Wetlands

Page 11 1 License 24-WL-0757, an amendment to the Non-Tidal Wetlands and Waterways Application 24-NT-0163.

The modification request and revised application was submitted on July 3 of 2025. The applicant has applied to modify Tidal Wetlands License 6 24-WL-0757 and amend the Non-Tidal Wetlands and Waterways Application for the proposed replacement of the Francis 8 Scott Key Bridge project over Patapsco River in Baltimore 9 City, Baltimore County, and Anne Arundel County in 10 Maryland.

The updates include adjusting a final alignment of the main span of the bridge 260 feet east of the original alignment to avoid conflicts with large 14 structural components of the original bridge, which are 15 deep below the mudline of the Patapsco River.

16 The amended application modification request 17 also include impacts based on 50 percent design level 18 plans, which include revised details for bridge piers, pier protection, roadway approaches, and roadway drainage associated with the final alignment. Tidal impacts have decreased from 553,820 square feet or 12.71 acres to

<sup>2</sup> tidal waters. Temporary impacts to tidal waters have remained the same at 10,605 square feet or 0.25 acres. The project updates will also permanently impact 135,789 square feet or 3.12 acres of emergent non-6 tidal wetlands; 101,681 or 2.34 acres of 25-foot nontidal wetland buffer; 187 linear feet, 599 square feet of 8 an intermittent tributary to the Patapsco River; and 112 linear feet, 337 square feet of perennial tributary to the Patapsco River. The project is proposed within the Baltimore

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harbor and the Patapsco River watershed, a USE-2 waterway within the project area with USE-1 tributaries. The 14 project is located on I-695 from southwest of Broening 15 Highway to northeast of the B&A railroad crossing in Baltimore City in Baltimore and Anne Arundel counties. Mitigation may be required for all permanent

18 tidal and non-tidal wetland and waterway impacts. The applicant has proposed to satisfy non-tidal wetland mitigation through payment into an approved mitigation bank and/or a permittee-responsible site, and tidal

impacts through off-site and out-of-kind permitteeresponsible mitigation.

The purpose of this project is to rebuild and include necessary access for the construction of the replacement of the Francis Scott Key Bridge.

There may be additional concerns related to issues that are beyond the scope of this particular 8 hearing. I ask that this hearing remain focused on the 9 issues associated with the final alignment modification requests to the tidal wetlands license and amendment to the non-tidal wetlands and waterway application.

Thank you for being patient, and I turn it back over to Andrew.

MR. BING: Thanks, Jonathan.

Okay. Next, we will hear from Jason Stolicny, who is representing the Maryland Transportation Authority. Jason will provide a short presentation of the project. After this, we will begin with the public comments.

Jason?

MR. STOLICNY: All right. Thank you, Andrew.

Office (410) 821-4888 **CRC Salomon** 

Page 14 The Maryland Transportation Authority has submitted a Joint Permit Application revision to modify the Tidal Wetland License and amend the Non-Tidal 4 Application to reflect the final design and alignment of <sup>5</sup> the I-695 Francis Scott Key Bridge Rebuild Project. This 6 revision reflects the 50 percent design level plans, including refined details for bridge piers, pier protection, road approaches, and drainage associated with 9 the final bridge alignment.

The final alignment of the Key Bridge is shown 11 in orange in this overview slide. The alignment has been adjusted approximately 260 feet to the southeast of the original Key Bridge, shown in gray. This adjustment was made to avoid conflicts with components of the original 15 bridge, which are located deep below the mudline of the 16 Patapsco River. The Key Bridge has also been shifted slightly to the southwest to center the main span of the 18 bridge over the center line of the federal navigation channel.

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20 This is a more detailed view of the work proposed within the Patapsco River. The green outline

Page 15 shows the location of the proposed bridge pier foundations. The pink outline shows the location of the proposed bridge pier protection, the blue fill shows the impacts to tidal waters requiring mitigation.

Tidal water impacts requiring mitigation result from the permanent piles supporting the pier foundations and from the pier foundation located closest to the shoreline near Hawkins Point, which intersects the mudline of the Patapsco River. The orange dashed lines show the layout of the temporary trestle, which has been adjusted to accommodate the construction of the bridge along the final alignment, and the associated pier and pier protection elements.

14 This slide presents the typical section of a 15 proposed main span bridge pier and pier foundation near 16 the federal navigation channel. The structure in the 17 center of the slide shows the piles, foundation, and pier elements of a pier near the navigational channel in the 19 center of the bridge. This is called a floating footing because the concrete foundation floats above the river bottom on supporting piles. Most of the proposed bridge

Page 16 piers in water have floating foundations, except for the one bridge pier, which is submerged with the foundation intersecting the river bottom near Hawkins Point.

Shifting focus to the structures shown on either side of the pier, these represent the pilesupported concrete pier protection fender system. These fenders employ a similar floating design using support piles. By utilizing the floating foundations and the pile-supported fenders instead of the submerged foundations and rock island pier protection depicted in the initial permit, the impacts of the Patapsco River bottom are significantly less than originally permitted.

13 The final alignment and 50 percent design have 14 resulted in some unavoidable increases in impacts to nontidal wetlands, non-tidal streams, and non-tidal wetland 16 buffers. This slide presents the south approach to the bridge along Hawkins Point, where the increase in impacts 18 is located. The approach was adjusted to the south of the original alignment to accommodate the final alignment <sup>20</sup> of the bridge. Additionally, an access road must be constructed along the approach to support construction

and future maintenance of the bridge on the final 2 alignment.

This work will result in unavoidable permanent impacts to emergent non-tidal wetlands shown with dark green shading, the 25-foot non-tidal wet buffer shown with light green shading, and non-tidal open waters shown 7 in dark blue shading on the right side of the slide. The 50 percent design includes roadway grading and drainage improvements that will result in new unavoidable permanent impacts to non-tidal wetlands, buffers, and waterways shown in light blue shading on the left side of 12 the slide.

MR. BING: Okay. The purpose of this public 14 hearing is to allow interested parties to provide public comments related to the final bridge alignment and associated impact changes to the Francis Scott Key Bridge Rebuild Project.

My role as the hearing facilitator is to run a 19 professional and orderly public hearing. I understand how important these issues are, and I take my role as hearing facilitator seriously. I am committed to

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Page 18 providing members of the public an opportunity to provide 2 comments in an organized, fair, professional, and orderly manner. We look forward to hearing your perspectives, 4 but please be courteous of all speakers and understand that offensive or profane language will not be allowed.

We are interested in hearing comments related 7 to the modification of the Tidal Wetlands License and amendment to the Non-Tidal Wetlands and Waterway Construction Joint Permit Application to construct the Francis Scott Key Bridge project from all interested 11 individuals. Again, neither I nor the panelists will 12 respond to any questions or comments. We are here to 13 listen.

14 Please remember that we are recording this 15 hearing, so speak directly and clearly into the 16 microphone and provide your full name, address, and any organization that you may be representing. To ensure all will be heard, there will be a three-minute time limit 18 for public testimony and a five-minute time limit for <sup>20</sup> elected officials and anyone representing an organization or community.

The time will start after you introduce yourself. I will remind you when you have 30 seconds remaining so you can begin to wrap up your testimony. As the hearing facilitator, if you are unable to conclude your comments at the end of your time period, I will end your testimony and move on to the next person.

Also, as I mentioned, the hearing is being 8 live-streamed and recorded. If you are here for 9 informational purposes and do not wish to comment or you are unable to stay for the entire hearing, you have the opportunity to live-stream this video or watch the recording at a later time. The comment sheets located at the front desk have information to locate the live stream <sup>14</sup> and the recording of this hearing.

So we'll start now. I do not have any elected 16 officials who have indicated they want to provide 17 testimony, and I only have one member of the public who 18 has indicated they want to provide testimony. So if <sup>19</sup> anyone here -- if you do -- if you've changed your mind and you do wish to provide testimony, just go over to the sign-up table, sign up, they'll bring me a card, and I'll

get to you. But we're going to go to our first person,

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Mr. Francis M. Seman.

3 Mr. Seman, if you could come up to the microphone, and if you could state your name, spell your name, and let us know where you reside.

MR. SEMAN: Good evening, ladies and gentlemen. I appreciate -- how much? Three minutes? Okay.

8 MR. BING: Well, first, if you could state your 9 name.

10 MR. SEMAN: My name is Francis M. Seman, Sr. I 11 live at 1315 Willow Road, Dundalk, Maryland, which is up 12 by Walmart.

13 MR. BING: And just spell your name for us. 14 MR. SEMAN: S-E-M-A-N, Senior, and it's 15 Francis, F-R-A-N-C-I-S.

> MR. BING: And now, you have three minutes. MR. SEMAN: I'm here as a person of concern.

Necessary thing to be done is to rebuild a bridge. There should be no environmental issue, no matter what you have

to do. When you do the job and get it done, Mother

Nature will put things back as it should be. There is no

issue for all these extra conditions that are desired to come about because it's time-consuming.

And when I went to a meeting over at Hanover Street with the hospital over there at the beginning of the spring, I mentioned to them about the new type of 6 bridge to be put, and I told them that they could build 7 the two-tier bridge, which is shown on the screen earlier, and guess what? They're going to build a two-9 tier bridge there. And I told them they could have it 10 done in two years.

Well, it doesn't appear to be that the timeline 12 is going to be for two years. And anything that is remaining from the old structure should be removed. If 14 you have to dynamite it and remove it or build coffers to get down to a lower part of the surface, so be it, but then you won't have any obstruction for any time later on for reconstruction of anything.

And you can't talk too much about the past 19 because originally, tugboats were supposed to escort the ship under the Key Bridge up into the harbor and bring it back down to Carroll Island. Had they been doing that,

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Page 22 Page 24 we wouldn't have the problem we are going to have today. consider providing testimony. So we will just take a And they should have construction people on <sup>2</sup> brief recess, and then we'll come back on and let both sides work 24 hours a day, because we're depriving everyone know what we're doing. 4 people hours of time for communication to go from one So right now, it is -- I'm not sure what time area of the Baltimore area over to the Glen Burnie area it is, but -- 5:54 p.m., and we are in recess. 6 and vice versa. It's very time-consuming. We should (Whereupon, there was a recess.) 7 have the thing implemented. And for just taking down the 7 MR. BING: Okay. It is now 6:10 p.m. We are old structure, I told them that they should have had it coming back from recess. We have not had anyone else cut up in small pieces, taken over to Tradepoint Atlantic sign up to provide testimony. So at this time, I'm going like they did with the steel structure, and they could to turn everything back to Jonathan Stewart, who is going 11 have it done in a short time --11 to close out the hearing. 12 12 MR. BING: Thirty seconds. MR. STEWART: All right. Thank you, Andrew. 13 13 MR. SEMAN: -- and use the heavy cranes. So it The formal hearing record will remain open would eliminate -- and your approaches, you've got to 14 until Saturday, September 6, 2025. All correspondence 15 have an approach in Dundalk area, southbound going to must be postmarked or emailed by this date. I have with 16 Broening Highway and coming out of Dundalk going north. 16 us a limited number of sheets explaining how to submit additional comments. I think they're on the back table; You have to put approaches there for the people. You 18 can't have an approach to go all the way down and around, is that correct? 19 and underneath the bridge. It's very important, and UNIDENTIFIED SPEAKER: Yes. 20 <sup>20</sup> nobody should be squawking about the approach. You MR. STEWART: Yes. And it will explain how to submit additional comments on that sheet. Please forward should have access to go into Dundalk, which they don't Page 23 Page 25 any additional comments that you would like to make for 1 have now. 2 MR. BING: Okay. Wrap up, please, sir. the record to -- and I don't know if it's going to be on 3 3 the slide. MR. SEMAN: Thank you for your time, and I 4 But it is available back there on the sheet, by appreciate you hearing me out. 5 MR. BING: Thank you. email to Matthew Wallach at matthew.wallach@maryland.gov, 6 6 or by mail to the Maryland Department of the Environment, MR. SEMAN: And someone did mention that, being you named the bridge to be a two-tier bridge, they said care of Matt Wallach, Tidal Wetlands Division, 1800 8 Washington Boulevard, Suite 430, Baltimore, Maryland you should call the bridge Seman's Bridge. 9 MR. BING: All right. 21230, and/or by email to Emily Dolbin, and that's 10 MR. SEMAN: And that was mentioned by one of emily.dolbin@maryland.gov, or by mail to the Maryland 11 the officials at the hospital --Department of the Environment, care of Emily Dolbin, Non-12 Tidal Wetlands Division, 1800 Washington Boulevard, Suite MR. BING: All right 13 13 MR. SEMAN: -- for the condition. Thank you. 430, Baltimore, Maryland 21230. 14 MR. BING: Thank you. 14 After the hearing record closes, the Department 15 So again, I don't think we have anyone else who will review and consider all of the comments it received 16 has signed up to provide testimony, so what we're going during the comment period. If necessary, the Department 17 may request additional information from the applicant to 17 to do at this point is take a brief recess. I'm going to 18 talk to my colleagues with the Maryland Department of the 18 address certain comments. 19 Environment, and then I'll come back and confirm how 19 Regarding the tidal modification, after all we're going to proceed going forward. But again, I want relevant issues have been resolved, the Department will make its decision and final report and recommendations to

21 to give anyone who took the time to show up time to

| Pro | oceedings   |    | MDE Public Hearing                                      |
|-----|---|----|---|
| 1   | the Wetlands administrator for the Board, who shall then  | 1  | Page 28   |
| 2   | present the proposed project for decision at a public     | 2  | I, Vivian Saxe, hereby certify that I                   |
| 3   | meeting of the Board in accordance with COMAR Chapter     | 3  | transcribed from audio file the proceedings to the best |
| 4   | 23.02.04.   | 4  | of my ability in the foregoing-entitled matter; and I   |
| 5   | The Board's decision will be final, and there             | 5  | further certify that the foregoing is a full, true, and |
| 6   | will be no further opportunity for administrative review. | 6  | correct transcript of the audio files produces.         |
| 7   | Any person, withstanding, may petition for judicial       | 7  | IN WITNESS THEREOF, I have subscribed my name           |
| 8   | review of the Board's decision in the Circuit Court of    | 8  | on August 28, 2025.                                     |
| 9   | the respective jurisdiction, city of Baltimore, Anne      | 9  | -   |
| 10  |   | 10 |   |
| 11  | l   | 11 |   |
| 12  | Board's decision.   | 12 | Vivian Saxe   |
| 13  | Regarding the non-tidal wetlands and waterways            | 13 | Transcriber   |
| 14  |   | 14 |   |
| 15  |   | 15 |   |
| 16  | modify, or deny the permit within 45 days of the public   | 16 |   |
| 17  | informational hearing, which is Saturday, October 4,      | 17 |   |
| 18  |   | 18 |   |
|     | information will be sent to the interested persons list   | 19 |   |
| 20  | as well as the applicant. So I remind everybody, before   | 20 |   |
| 21  | you leave tonight, make sure you have signed up on the    | 21 |   |
|     | Page 27   |    |   |
| 1   | interested persons list if you want to receive any of the |    |   |
| 2   | information.  |    |   |
| 3   | The Department's decision will be a final                 |    |   |
| 4   | agency determination. There will be no further            |    |   |
| 5   | opportunity for administrative review. Any person,        |    |   |
| 6   | withstanding, who is either the applicant or              |    |   |
| 7   | participating in the public participation process through |    |   |
| 8   | submission of written or oral comments, may petition for  |    |   |
| 9   | judicial review in the Circuit Court as noted above. The  |    |   |
| 10  | petition for judicial review must be filed within 30 days |    |   |
| 11  | of the publication of the non-tidal wetlands permit       |    |   |
| 12  | decision.   |    |   |
| 13  | We appreciate your interest in this project and           |    |   |
| 14  | thank you for attending the hearing. The time is now      |    |   |
| 15  | 6:14, and this hearing is now adjourned. So thank you,    |    |   |
| 16  | everybody, for attending.                                 |    |   |
| 17  | (Meeting adjourned.)                                      |    |   |
| 18  |   |    |   |
| 19  |   |    |   |
| 20  |   |    |   |
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