

# **Bay Restoration Fund Advisory Committee**

Gregory B. Murray, Chairman

## **Annual Status Report**

January 2013 (8th Report)

Report to:

Governor Martin O'Malley
The President of the Senate
The Speaker of the House
The Senate Education, Health, and Environmental Affairs Committee
The Senate Budget and Taxation Committee
The House Environmental Matters Committee
The House Appropriations Committee

# **Bay Restoration Fund Advisory Committee Members**

Committee Members	Affiliation
Gregory B. Murray	Washington County
Robert M. Summers, Ph.D.	Maryland Department of the Environment
Delegate Barbara Frush	Maryland House of Delegates
James L. Hearn	Washington Suburban Sanitary Commission
Beth Lynn McGee, Ph.D.	Chesapeake Bay Foundation
Beverly Stinson, PhD	AECOM
William P. Ball, Ph.D.	Johns Hopkins University
Don William Bradley	Town of Hurlock
John R. Griffin	Maryland Department of Natural Resources
Wayne Green	Office of Comptroller of Maryland
Richard E. Hall	Maryland Department of Planning
Allyson Black	Maryland Chamber of Commerce
Eloise Foster	Maryland Department of Budget & Management
Earl F. Hance	Maryland Department of Agriculture
Jennifer Bevan-Dangel	1000 Friends of Maryland

#### PURPOSE OF THIS REPORT

Section 1605.2 of Chapter 9 of the Environment Article requires that beginning January 2006, and every year thereafter, the Bay Restoration Fund (BRF) Advisory Committee must provide an update to the Governor and the General Assembly on the implementation of the BRF program, and report on its findings and recommendations.

### **EXECUTIVE SUMMARY**

The Bay Restoration Fund Advisory Committee is pleased to present to Governor Martin O'Malley and the Maryland Legislature, its eighth annual Legislative Update Report. Great strides have been made in implementing this historic Bay Restoration Fund, but many challenges remain as we continue with the multi-year task of upgrading the State's wastewater treatment plants and onsite sewage disposal systems and the planting of cover crops to reduce nitrogen and phosphorus pollution in Chesapeake Bay.

## **Accomplishments**

- O As of August 30, 2012, the Comptroller of Maryland has deposited approximately \$408 million in the Maryland Department of the Environment (MDE) Wastewater Treatment Plant fund, \$51 million in the Maryland Department of Environment Septic Systems Upgrade fund, and \$42 million in the Maryland Department of Agriculture (MDA) Cover Crop Program fund, for a total of \$501 million in BRF fees (Wastewater and Septic Users).
- o Enhanced Nutrient Removal (ENR) upgrades of the State's major sewage treatment plants are currently underway. Upgrades to 26 major facilities have been completed and are in operation. Upgrades to 22 other facilities are under construction, 9 are in design, and 7 are in planning. MDE is continuing to work to bring the remaining three major systems into the program by urging the facilities to proceed with the ENR upgrade and/or by adding nutrient loading limits and compliance schedules in the discharge permits.
- O Starting FY 2011, the Bay Restoration Fund Onsite Sewage Disposal System (OSDS) Best Available Technology (BAT) upgrade program is being implemented locally at the county level. All Counties are participating in the program through their local health departments or with third-party partners.
- O The Maryland Department of Agriculture dedicates its portion of BRF funds for the implementation of the statewide Cover Crop Program. In FY2012, farmers planted 429,818 acres attaining an estimated nutrient reduction of 2.6 million pounds of nitrogen and 86,000 pounds of phosphorus. Cover crops are one of the BMPs comprising Maryland's Watershed Implementation Plan to meet nutrient reductions for TMDL. Goals are established in 2 year increments known as milestones. Cover crop implementation in FY2012 represents 121% of Maryland's 2013 Milestone goal.
- o In FY2013 Maryland farmers applied to plant 607,400 acres of cover crops. This is the third year that a new record has been set for program enrollment. Although farmers typically enroll more acreage than they complete planting, farmers are projected to exceed the 2013 milestone goal of 355,000 acres.

- o In 2013 MDA's funding increases proportionally with new CBRF rates established by law. MDA is projected to receive \$9.8 million in CBRF support in FY13. It is projected that CBRF will provide financial assistance for approximately 200,000 acres of cover crops.
- o Over the past three years, funding gaps for the Cover Crop Program have been addressed with support from the 2010 Chesapeake Bay Trust Fund to support increased level of participation.
- O Cover crops are planted in the fall to tie up nitrogen that remains mobile in the soil after crop harvest. They are recognized as the State's single most cost effective best management practice (BMP) available to prevent nitrogen movement to groundwater and subsequently the Bay. Cover crops also prevent soil erosion and improve soil quality.
- o MDE and Maryland Department of Planning (MDP) are continuing their efforts to implement the requirements of House Bill 893, which was passed in the 2006 legislative session and requires MDE and MDP, in consultation with local governments to report on the impact that an ENR upgraded wastewater treatment plant has on growth in the jurisdiction it serves. As part of this report, MDE and MDP evaluated the impact during 2011 as required by the legislation.

## **2012 Legislation**

• Consistent with the BRF Advisory Committee recommendation from prior years, the State legislature during the 2012 session, doubled the BRF fee from \$2.50 per month (\$30/year) per household or EDU to \$5.00 (\$60/year) for most Marylanders. The fee remained unchanged for users that do not discharge sewage into the Chesapeake Bay or the Atlantic Bays watershed, which covers a portion of Garrett County, Cecil County and Ocean City area. Based on the current cost estimates, this fee increase will enable MDE to provide up to 100% in ENR eligible cost grant funding to finance the 67 major WWTPs by FY 2017. The statute also expanded the uses of the BRF wastewater fund starting FY 2018, to allow funding for upgrade of smaller WWTPs with ENR, OSDS (septics) and Stormwater best management practices. The fee increase will also double the number of annual septic systems BAT upgrades from approximately 300 to 600 per year and increase the funding for cover crops.

## **Challenges**

The United States Environmental Protection Agency (EPA), in coordination with the Bay watershed jurisdictions of Maryland, Virginia, Pennsylvania, Delaware, West Virginia, New York, and the District of Columbia (DC), developed and, on December 29, 2010, established the Total Maximum Daily Loading (TMDL) and a nutrient and sediment pollution diet for the Chesapeake Bay, consistent with Clean Water Act requirements. On March 30, 2012, Maryland submitted to EPA its Phase II Watershed Implementation Plan (WIP), which calls for upgrading at least five minor municipal facilities with an Enhanced Nutrient Removal technology after along with septics, stormwater and other nutrient removal activities to achieve the final 2025 target. In concert with WIP, starting in FY 2018, BRF funding will be available for the upgrade of smaller WWTPs with ENR, OSDS (septics) and Stormwater best management practice. Therefore, the Committee will need to consider how best to prioritize/allocate future funding to the different sectors.

## **Conclusions**

- MDE will continue to use the BayStat process to improve its benchmarks and tracking of implementation efforts to ensure that projects remain on schedule and both the interim 2017 and final 2025 targets are achieved.
- MDE, in consultation with the BRF Advisory Committee will begin working on the
  development of priority system to prioritize/allocate future BRF funding to the different
  sectors by FY 2018. Planning and design for a typical ENR upgrade is three years.
  Therefore, to start construction of a minor facility by FY 2018, we need to finalize the
  selection process by FY 2014, and start the planning for the selected facilities by FY 2015.

## **Programs and Administrative Functions**

## **Comptroller's Office**:

The role of the Comptroller of Maryland (CoM) is to act as the collection agent for the Bay Restoration Fund (BRF) and make distributions to the Maryland Department of the Environment (MDE) and the Maryland Department of Agriculture (MDA) as required.

In the third year of administering the BRF, the CoM began the compliance phase of the fee administration. The law specifies that the BRF shall be administered under the same provisions allocable to administering the sales and use tax. Granted that authority, the CoM began the audit process for both filers and non-filers of BRF quarterly reports.

For non-filers, CoM has begun contacting the billing authorities and users who have failed to file or pay the BRF and is obtaining sufficient documentation to make an assessment and begin collection activity. Federal government billing authorities and users have, to date, refused to participate in the BRF process. MDE secured an agreement with several defense organizations having wastewater treatment plants to upgrade their systems over a defined period of time and they were then exempted from the BRF by MDE. A copy of the agreement was provided by MDE to CoM, and those BRF accounts were subsequently placed on inactive status. The CoM has begun to audit billing authorities who are not collecting the BRF from federal agencies and will make assessments as appropriate against those billing authorities for those uncollected fees.

Additionally, the CoM is working with MDE to obtain historical flow data from billing authorities and users, which will be compared to returns filed by billing authorities and users to ensure accurate BRF returns have been filed and paid.

## **Maryland Department of the Environment:**

Three units within the Maryland Department of the Environment (MDE) are involved in the implementation of the Bay Restoration Fund.

## I. Maryland Water Quality Financing Administration:

The Maryland Water Quality Financing Administration (MWQFA) was established under Title 9, Subtitle 16 of the Maryland Code. MWQFA has primary responsibility for the capital budget development and financial management and fund accounting of the Water Quality Revolving Loan Fund, the Drinking Water Revolving Loan Fund and the Bay Restoration Fund. Specifically for the Bay Restoration Fund, the MWQFA is responsible for the issuance of revenue bonds, payment disbursements, and the overall financial accounting, including audited financial statements.

## II. <u>Engineering and Capital Projects Program:</u>

The Engineering and Capital Projects Program (ECPP) manages the engineering and project management of federal capital funds consisting of special federal appropriation grants and state revolving loan funds for water quality and drinking water projects. The Program also manages projects funded by State grant programs, including Bay Restoration Fund, Special Water Quality/Health, Small Creeks and Estuaries Restoration, Stormwater, Biological Nutrient Removal, and Water Supply Financial Assistance. There may be as many as 250 active capital projects ranging in levels of complexity at any given time. Individual projects range in value from \$10,000 to \$150 million. A single project may involve as many as eight different funding sources and multiple construction and engineering contracts over a period of three to ten years. ECPP is responsible for assuring compliance with the requirements for each funding source while achieving the maximum benefit of funds to the recipient and timely completion of the individual projects. ECPP consists of two divisions: (1) the Bay Restoration Project Management Division; and (2) the Water and Wastewater Project Management Division.

#### III. Wastewater Permits Program:

The Wastewater Permits Program (WWPP) issues permits for surface and groundwater discharges from municipal and industrial sources and oversees onsite sewage disposal and well construction programs delegated to local approving authorities. Large municipal and all industrial discharges to the groundwater are regulated through individual groundwater discharge permits. All surface water discharges are regulated through combined state and federal permits under the National Pollutant Discharge Elimination System (NPDES). These permits are issued for sewage treatment plants, some water treatment plants and industrial facilities that discharge to State surface waters. These permits are designed to protect the quality of the body of water receiving the discharge.

Anyone who discharges wastewater to surface waters needs a surface water discharge permit. Applicants include industrial facilities, municipalities, counties, federal facilities, schools, and commercial water and wastewater treatment plants, as well as treatment systems for private residences that discharge to surface waters.

WWPP will ensure that the enhanced nutrient removal goals and/or limits are included in the discharge permit of facilities upgraded under the BRF. To accommodate the implementation of the Onsite Sewage Disposal System (OSDS) portion of the Bay Restoration Fund, the WWPP Deputy Program Manager has been designated as the lead for the onsite sewage disposal system upgrade program.

## **Maryland Department of Agriculture:**

The Maryland Department of Agriculture (MDA) delivers soil conservation and water quality programs to agricultural landowners and operators using a number of mechanisms to promote and support the implementation of best management practices (BMPs). Programs include information, outreach, technical assistance, financial assistance and regulatory programs under the 1998 Water Quality Improvement Act. Soil Conservation Districts are the local delivery system for many of these programs.

The Chesapeake Bay Restoration Fund provides a dedicated fund source to support the Cover Crop Program. In prior years, funding fluctuated and program guidelines were modified accordingly to try to get the best return on public investment. Results from a 2005 survey of 3000 farm operators, who had previously participated in MDA Water Quality Incentive programs, conducted by the Schaeffer Center of Public Policy at the University of Baltimore, indicated that changing Cover Crop Program eligibility guidelines and funding uncertainty discouraged participation.

Three additional surveys were conducted in 2006, 2009, and 2010 and used to make program adjustments, with a goal to maximizing program participation and water quality benefits. In SFY 2011, 2012, and 2013 eligibility requirements also were reviewed by and consistent with findings from a scientific panel under the auspices of BayStat. The incentive structure maximizes nutrient reductions emphasizing early planting, planting cover crops after corn or vegetables, planting cover crops on fields where manure has been used as a nutrient source, planting rye, using certain tillage methods and planting in priority watersheds. In FY2012 base payment per acre rates were adjusted to offset costs for fuel and seed. Incentives payments ranged from \$25 per acre to a maximum of \$100 per acre if participants followed highly valued management practices.

Funding expenditures for FY2012 was approximately \$19.8 million, with \$5.6 million from BRF, and \$11.98 million form Chesapeake Bay 2010 Trust Fund and \$2.2 million from state general funds.

In FY13, MDA had a record enrollment for the third year running. Over 607,400 acres were enrolled preparing Maryland farmers to again exceed the 355,000 acre Chesapeake Bay 2013 Milestone goal for cover crops. MDA's outreach for the program included news releases, print ads, direct mail, posters, 25' outdoor banners at feed mill and equipment dealer facilities, cover crop field signs, seed testing bags, bumper stickers and educational displays targeted toward farmers. Additionally inclement weather impacts to crop productivity influenced farmer decisions to enroll additional acres since a projected early harvest allows additional time for cover crop planting.

MDA administers the Cover Crop Program through the Maryland Agricultural Water Quality Cost Share Program or MACS. The MACS program offers several incentive programs and provides financial assistance to farm operators to help them implement over 30 BMPs. Cover crops are one of the most cost effective methods for tying up excess nitrogen from the soil following the fall harvest of crops. They minimize nitrogen loss caused by leaching into nearby streams and aquifers, prevent soil erosion and improve soil quality.

## **Maryland Department of Planning:**

The Maryland Department of Planning (MDP) is a statutory member of Bay Restoration Fund Advisory Committee (BRFAC). The Department's general mandate is to advise State agencies, local governments, the General Assembly, and others on planning matters. More specifically, the Department is focused on implementation of Smart Growth policies and programs at all levels of government. Generally, the BRF program supports State Planning and Smart Growth policies to the degree that WWTP capacity is allocated to serve existing and new development in locally certified and State recognized Priority Funding Areas (PFAs).

Specific functions that MDP carries out that relate directly or indirectly to the BRF programs are summarized below. HB 893 enacted by the 2007 legislative session, added an additional BRF reporting responsibility which is discussed in another section.

## 1. State Clearinghouse Review

All State and federal financial assistance applications, including those for BRF funds are required to be submitted for review through the State Clearinghouse which is part of MDP. The Clearinghouse solicits comments on these applications from all relevant State agencies and local jurisdictions. The applicant and funding agency are subsequently notified of any comments received. This review ensures that the interests of all reviewing parties are considered before a project is sent forward for final federal or State approval.

## 2. Review and Comment on County Water and Sewerage Plans and Amendments

MDP is directed by law to advise MDE regarding the consistency of County Water and Sewerage Plans and amendments with "local master plan and other appropriate matters" (Environment Article § 9-507 (b)(2)). This includes review for consistency with State Smart Growth policy. MDP carries out this review and provides advisory comments to MDE for consideration before MDE makes an approval decision on Water and Sewerage Plans or amendments.

The law also requires that County Water and Sewerage Plans and amendments be consistent with the local master or comprehensive plans. Therefore, if a plan or amendment is not consistent with a comprehensive plan, it is subject to disapproval by MDE. Since facility construction, discharge, and other permits must also be consistent with the County Water and Sewerage Plans, the legal chain, from comprehensive plans to Water and Sewerage Plans to permits, helps to assure that all BRF projects are consistent with local comprehensive plans before funding is approved and construction can begin.

## 3. Priority Funding Areas (PFA)

One specific feature of State Smart Growth policy is the designation of Priority Funding Areas (PFAs). These areas are delineated by local governments in accordance with statutory criteria that focus on concentrating high density growth in and near existing communities. If the local PFA boundaries do not meet the legal requirements in the law, MDP would overlay a "comment area" delineation to so indicate. The PFA statute lists the specific State financial assistance programs that are required to focus their funding on projects inside the PFA, with certain specified exceptions. BRF funds and projects are not listed as a PFA covered program. The rationale for this was that

BRF funds will only pay to upgrade existing treatment capacity and will not pay for any capacity expansions.

The BRF was enacted after PFA Law and is not included in the list of State financial programs subject to it. As previously indicated in the 2012 BRF Report (Table 1 on page 25), the number and percent of connections outside PFAs during any one year from 2007 to 2009 varied considerably, from lows of 1 connection and less than 1%, to highs of 514 connections and 19.4%. The numbers of connections and percentages are very consistent from year to year for each upgraded ENR WWTP. However, we will continue to monitor this activity very closely, especially in areas where the number of connections occurring outside of PFA are greater, as Kent Island and Talbot County Region 2.

HB 893, which is discussed further in another section, analyzes the current growth impacts of BRF activities within the service areas of the ENR upgraded wastewater treatment plants completed prior to January 1, 2010.

## 4. Local Comprehensive Plan Review and Comment

Local Comprehensive Plans must be prepared by every county and municipality in Maryland, pursuant to Article 66B of the Annotated Code. MDP provides comments on all draft local Comprehensive Plans and amendments. Through the Clearinghouse review process, other State agencies are also provided the opportunity to comment before they can be adopted by local governing bodies. However, since these plans are not subject to State approval, comments provided are advisory only. Depending on the wishes of the jurisdiction, MDP works closely with, and provides technical assistance to, local governments in the processes leading to adoption of local comprehensive plans. MDP advises them on planning issues and methods supporting State Planning and Smart Growth policies and practices.

## Monthly BayStat Review of the BRF:

All BRF-funded ENR upgrades are closely monitored through planning, design, construction, and implementation by MDE, and are overseen monthly by the Governor through BayStat, a monthly meeting of cabinet-level state officials where updated Bay-related data are reviewed and discussed. MDE submits a monthly report to BayStat showing the status of each ENR upgrade; a recent BayStat ENR monthly report is available via this link:

 $\underline{http://www.mde.state.md.us/programs/Water/BayRestorationFund/Pages/Water/cbwrf/wwtp\_enr\_upgrade.aspx}$ 

These monthly reports show expected completion dates for each step of the process at each location, and highlight delays and other key changes in status. BayStat meetings devote particular attention to those upgrades due to become effective during the current two-year Bay milestone period.

## **Bay Restoration Fund Status**

The Bay Restoration Fund (BRF) fees collected from wastewater treatment plant users are identified as "Wastewater" fees and those collected from users on individual onsite septic systems as "Septic" fees. These fees are collected by the State Comptroller's Office and deposited as follows:

- Wastewater fees (net of local administrative expenses) are deposited into MDE's "Wastewater Fund."
- Sixty percent (60%) of the Septic fees (net of local administrative expenses) are deposited into MDE's "Septic Fund."
- Forty percent (40%) of the Septic fees (net of local administrative expenses) are deposited into Maryland Department of Agriculture's (MDA) "Septic Fund."

The status of the cash deposits from the State Comptroller's Office to MDE and MDA for each of the sub-funds identified above, as of August 30, 2012, is as follows:

## Wastewater Fund (MDE 100% for ENR, Sewer Infrastructure and O&M grants)

Sources:		Uses:	
Cash Deposits	\$407,832,598*	Capital Grant Awards	\$643,129,945**
Cash Interest Earnings	\$ 23,840,849	Admin. Expense Allowance	\$ 6,117,489
Bond Proceeds	\$ <u>51,750,350</u>	Bond DS Payments	\$ 18,594,705
Total	\$483,423,797	Total	\$667,842,139

<sup>\*</sup> As part of the Budget Reconciliation and Financing Acts, \$290 million of BRF fee revenue was transferred to the general fund and the BRF was replenished with \$290 million in State General Obligation bonds.

<sup>\*\*</sup> Funds are awarded after construction bids have opened (except for planning/design) and payment disbursements are made as expenses are incurred; additional revenue bonds issuance is projected as \$50M, \$150M, \$160M, \$100M, \$20M in FY 2012 through FY 2016 respectively.

APPLICANT/ENR WWTP	GRANT AWARD
Aberdeen ENR	14,982,000
Allegany Co/ Georges Creek ENR	9,875,136
Allegany Co/ Celanese ENR	2,333,382
Anne Arundel Co/ Annapolis WRF ENR	13,700,000
Anne Arundel Co/ Broadneck WRF	7,851,000
Anne Arundel Co/ BroadWater ENR	6,050,000

Anne Arundel Co/ Cox Creek WRF ENR Up	16,500,000
Anne Arundel Co/ MD City Facility ENR	3,473,000
Anne Arundel Co/ Patuxent WRF ENR	3,713,000
Baltimore City/Back River WWTP ENR	15,000,000
Baltimore City/Patapsco ENR	83,707,000
Bowie ENR	8,668,492
City of Brunswick/WWTP ENR	8,263,000
Cambridge ENR	8,944,000
Chestertown ENR	1,490,854
Crisfield WWTP ENR	4,230,766
Cumberland WWTP ENR	26,779,000
Delmar WWTP ENR	2,544,000
Denton WWTP ENR	4,405,615
Easton WWTP ENR	8,660,000
Elkton ENR	7,403,154
Emmitsburg WWTP ENR	485,000
Federalsburg ENR	3,360,000
City of Frederick/Frederick Gas House	758,000
Fred. Co./ Ballenger Creek McKinney WWTP	31,000,000
City of Hagerstown/WWTP ENR II	10,857,000
Harford Co./ Joppatown ENR	3,534,000
Harford Co./ Sod Run ENR	37,781,000
Havre de Grace WWTP ENR	10,474,820

Howard County/Little Patuxent ENR	35,494,000
Hurlock WWTP ENR	941,148
Indian Head ENR	5,822,098
IIIulaii i leau Livix	
La Plata ENR Upgrade	9,378,000
Leonardtown WWTP ENR	510,000
MD Env Serv/Freedom District WWTP ENR	100,000
MD Env Serv/Correctional Instit. WWTP ENR	48,000
Mt Airy WWTP/ENR	3,354,144
Perryville ENR	3,888,168
Pocomoke WWTP ENR	3,214,878
Poolesville WWTP ENR	223,132
Queen Annes/ Kent Island ENR	6,380,645
Salisbury WWTP ENR	2,553,877
Snow Hill/BNR ENR	3,416,000
St. Mary's Co./Marlay Taylor Water Reclam.	1,600,000
Talbot Co/St Michaels ENR	1,978,699
Taneytown/WWTP ENR Up Planning & Des	310,000
Thurmont WWTP ENR	6,889,000
Washington Co./Winebrenner	100,000
Westminister WWTP ENR	1,020,000
WSSC/Blue Plains WWTP ENR	106,000,000
WSSC/Damascus WWTP ENR	5,235,000
WSSC/Parkway WWTP ENR	16,053,000

ENR SUBTOTAL	622,987,008
WSSC/Western Branch WWTP ENR	39,109,000
WSSC/Seneca WWTP ENR Upgrade & Exp	6,221,000
WSSC/Piscataway WWTP ENR	6,324,000

**SEWER PROJECTS** 

Frostburg CSO - Phase V

Frostburg CSO - Phase VI Elimination

City of Fruitland Infiltration & Inflow Sewer

## Allegany Co/ Braddock Run Interceptor 499,748 Balto City Gwynns Run Sewer 1,575,000 Balto. City Greenmount Br Sewer Interc. 2,300,000 Balto. City Greenmount Br Sewer Interc. II 1,000,000 Cumberland / CSO Elimination-Evitts Creek 1,539,000 Denton - Lockerman St. Lift Station 100,000 Emmitsburg/South Seton Ave Sewer Line 600,000 Federalsburg/Maple Ave Sewer 600,000 Frostburg Combined Sewer Overflow Phase IV 1,000,000

800,000

1,100,000

800,000

Secretary/Gordon Street Lift Station	150,000
Secretary Infilt/Inflow Reduction	172,068
St. Mary's METCOM/Evergreen Park Sewer	203,714
St. Mary's METCOM/Piney Pt. Sewer Repair	465,559
Talbot/St Michaels Sewer & Upgrade	1,000,000
Talbot/St Michaels Reg.II Sewer & Upgrade	450,000
City of Taney Town/Balt St Water Main	200,000
Thurmont / Sewer Line Rehab	947,000
Washington Co. Halfway Inflow/Infilt Reduction	200,000
Westernport CSO	936,000
Westernport CSO/ Elim Philos Ave Area	1,032,519
Town of Williamsport/Inflow & Infiltration Red.	383,226
SEWER SUBTOTAL	19,930,417
O&M PROJECTS	
Allegany Co./ Celanese	36,000
Brunswick, City of	8,400
Chestertown, Town of	9,450
Easton, Easton Utilities	72,000
Hurlock, Town of	29,700
Queen Anne's Co. / Kent Island	54,000

Talbot Co. / Region II

2,970

## Septic Fund (MDE 60% for On-Site Disposal System upgrades except 22.4% in FY 2010)

Sources:		<u>Uses:</u>	
Cash Deposits	\$50,572,294	Capital Grant Awards	\$64,165,437**
Cash Interest Earnings	\$ 2,399,834	Admin. Expense Allowance	\$ 4,045,784
Total	\$52,972,128	Total	\$68,211,221

<sup>\*\*</sup> Funds are awarded to Counties/Partners at the beginning of each FY. Payment disbursements are made as BATs are installed and expenses are incurred.

APPLICANT	GRANT AWARD
Allegany Co. ( <i>FY11)</i>	22,860
Allegany Co. ( <i>FY12)</i>	50,000
Allegany Co. (FY13)	100,000
Anne Arundel Co Health Dept.	2,448,864
Anne Arundel Co. (FY11)	1,761,848
Anne Arundel Co. (FY12)	1,862,833
Anne Arundel Co. (FY13)	2,970,000
Baltimore Co. (FY11)	210,359
Baltimore Co. (FY12)	171,661
Baltimore Co. (FY13)	218,000
Calvert Co Dept of Planning/Zoning	932,401
Calvert Co. Planning & Zoning #2	1,373,798
Calvert Co. (FY11)	826,765
Calvert Co.(Prince George's Co.) (FY11&12)	95,000
Calvert Co. (FY12)	861,397

Calvert Co. (FY13)	1,235,000
Canaan Valley Institute (Frederick Co.)	631,907
Canaan Valley Inst.(Fred. Co.) (FY11)	189,860
Canaan Valley Inst.(Fred. Co.) (FY12)	230,000
Canaan Valley Inst.(Fred. Co.) (FY13)	340,000
Canaan Valley Inst. (Howard Co.) (FY11)	61,450
Canaan Valley Inst. (Howard Co.) (FY12)	220,000
Canaan Valley Inst. (Howard Co.) (FY13)	208,000
Canaan Valley Inst.(Montgomery Co.) (FY11)	42,260
Canaan Valley Inst.(Montgomery Co.) (FY12)	105,000
Canaan Valley Inst.(Montgomery Co.) (FY13)	262,000
Canaan Valley Institute/Washington #2	738,385
Canaan Valley Inst. (Wash.Co.) (FY11)	128,600
Canaan Valley Inst. (Wash.Co.) (FY12)	289,000
Canaan Valley Inst. (Wash.Co.) (FY13)	340,000
Caroline Co Health Dept.	144,000
Caroline Co Health Dept.#2	274,072
Caroline Co. (FY11)	117,193
Caroline Co. <i>(FY12)</i>	388,048
Caroline Co. (FY13)	521,000
Carroll Co. (FY11)	34,686
Carroll Co. <i>(FY12)</i>	37,898
Carroll Co. (FY13)	116,000
Cecil Co. Health Dept.	591,165
Cecil Co. (FY11)	206,583

Cecil Co. (FY12)	403,047
Cecil Co. (FY13)	826,000
Charles Co Health Dept.	601,817
Charles Co Health Dept. II	631,837
Charles Co. (FY11)	11,669
Charles Co. (FY12)	200,000
Charles Co. (FY13)	485,000
Dorchester Co. Health Dept.	409,000
Dorchester Co. (FY11)	757,576
Dorchester Co. (FY12)	846,380
Dorchester Co. (FY13)	1,020,000
Garrett Co. (FY11)	96,673
Garrett Co. (FY12)	91,714
Garrett Co. (FY13)	100,000
Harford Co. Health Dept.	547,480
Harford Co. (FY11)	0
Harford Co. (FY12)	99,197
Harford Co. (FY13)	266,000
Kent Co Dept. of Water/WW	597,000
Kent Co. <i>(FY11)</i>	379,725
Kent Co. (FY12)	632,873
Kent Co. (FY13)	638,000
MD DNR - Queen Anne's Co.	0
Prince George's Co.	164,000

Queen Anne's Co. (FY11)	833,603
Queen Anne's Co. (FY12)	790,597
Queen Anne's Co. (FY13)	978,000
Somerset Co.	295,000
St.Mary's Co. (FY11)	707,337
St.Mary's Co. (FY12)	666,792
St.Mary's Co. (FY13)	1,716,000
Talbot Co Dept. of Natural Resources	1,168,000
Talbot Co. (FY11)	364,821
Talbot Co. (FY12)	500,461
Talbot Co. (FY13)	870,000
Wicomico Co Health Dept.	770,601
Wicomico Co Health Dept.#2	1,395,363
Wicomico Co. (FY11)	310,659
Wicomico Co. (FY12)	346,208
Wicomico Co. (FY13)	755,000
Worcester Co Dept. of Environ. Programs	1,124,912
Worcester Co(Somerset Co. FY11)	267,804
Worcester Co(Somerset Co. FY12)	439,000
Worcester Co. (FY11)	244,136
Worcester Co. (FY12)	306,000
Worcester Co. (FY13)	427,000
County Septic SubTotal (ITD)	46,440,170
DIRECT SEPTIC GRANTS: Ind Septic Grants: Inception thru FY'11	17,725,267

17,725,267

**TOTAL SEPTIC** 

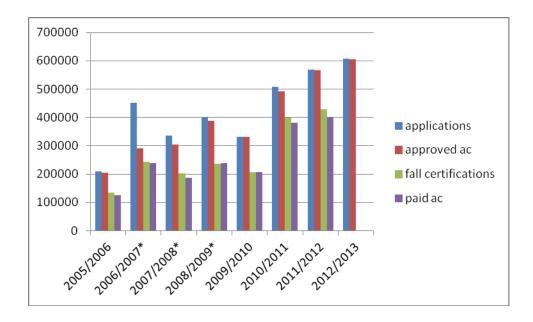
64,165,437

## **Septic Fund (MDA 40% for Cover Crops)**

Sources:		<u>Uses</u> :	
Cash Deposits*	\$42,437,327	Grant Awards	\$51,610,982
		Admin. Expense	\$ 1,622,158
		Total	\$53,233,140

<sup>\*</sup>Cumulative revenue and expenditures as of 6/30/2012

Historically there is attrition between acres enrolled and actual payments for cover crops planted under the Maryland Agricultural Water Quality Cost Share Program. The main cause of reduced acreage is one of time and labor availability in the fall planting of cover crops after harvest. Other causes include delays caused by weather and other uncontrolled factors. There is also a smaller reduction in acres planted and those paid that relates to conversions from traditional to commodity cover crops or removal of acres from the program. The chart below illustrates the "typical" program attrition profile.



## **ENR Funding Status:**

Consistent with the BRF Advisory Committee recommendation from prior years, the State legislature during the 2012 session, doubled the BRF fee from \$2.50 per month (\$30/year) per household or EDU to \$5.00 (\$60/year) for most Marylanders. The fee remained unchanged for users that do not discharge sewage into the Chesapeake Bay or the Atlantic Bays watershed, which covers a portion of Garrett County, Cecil County and Ocean City area. The new increase fee is estimated to generate approximately \$100 million in fee revenue per year, which along with \$480 million in future revenue bond issuance will enable MDE to provide up to 100% in ENR eligible cost grant funding to finance the 67 major WWTPs by FY 2017. MDE's current estimate for ENR upgrade of the 67 majors is \$1.259 billion. This does not include non-ENR costs that the WWTP owners pay using local funds. Attachment 1 provides a cash flow and projects completion of ENR upgrades to the 67 major WWTPs by FY 2018.

Starting FY 2018, after payment of bond debt service, the WWTP fund is projected to have \$50M+ per year in fee revenue available for upgrade of smaller (< 0.50 MGD) WWTPs with ENR, OSDS (septics) and Stormwater best management practices. MDE, in consultation with the BRF Advisory Committee will begin working on the development of priority system to prioritize/allocate future BRF funding to the different sectors by FY 2018. Planning and design for a typical ENR upgrade is three years. Therefore, to start construction of a minor facility by FY 2018, we need to finalize the selection process by FY 2014, and start the planning for the selected facilities by FY 2015.

## **Wastewater Treatment Plant Upgrades With Enhanced Nutrient Removal (ENR)**

## **Status of Upgrades:**

The Maryland Department of the Environment (MDE) is implementing a strategy known as Enhanced Nutrient Removal (ENR) and is providing financial assistance to upgrade wastewater treatment facilities in order to achieve ENR. The ENR Strategy and the Bay Restoration Fund set forth annual average nutrient goals of WWTP effluent quality of Total Nitrogen (TN) at 3 mg/l as "N" and Total Phosphorus (TP) at 0.3 mg/l as "P", where feasible, for all significant wastewater treatment plants with a design capacity of 0.5 million gallons per day (MGD) or greater. Other wastewater treatment plants may be selected by the Department for upgrade on a case-by-case basis, based on the cost effectiveness of the upgrade, environmental benefits and other factors. Specifically, Maryland's 67 major sewage treatment facilities are targeted for the initial upgrades.

ENR upgrades are underway at many plants, and to date, 26 major facilities have been completed and are successfully in operation. 22 other facilities are under construction, 9 are in the design stage, and 7 are in the planning stage. MDE is continuing to work to bring the remaining three major systems into the program by urging the facilities to proceed with the ENR upgrade and/or by including nutrient loading limits and a compliance schedule in the discharge permits.

As an estimate of the total benefit of the completed projects, the following load reductions were determined based on the difference between what would be the facility's load without the upgrade versus the load with the upgrade at the ultimate design capacity. These load reductions would allow the upgraded facilities to maintain their Tributary Strategy loading caps of nitrogen and phosphorus even after reaching their design capacity with the 20-year projected growth.

The following are the facilities that have completed the upgrade and are in operation:

No.	Facility	Design	Date	Nitrogen	Phosphorus
	-	Flow In	Completed	Load	Load
		Million		Reduction At	Reduction At
		Gallons Per		Design Flow	<b>Design Flow</b>
		Day (MGD)		(Lbs/year)	(Lbs/year)
1	Hurlock	1.65	May 2006	70,000	8,500
2	Celanese	2.00	Nov 2006	85,000	10,300
3	Easton	4.00	June 2007	170,000	20,700
4	Kent Narrows	3.00	Aug 2007	128,000	15,500
5	APG-Aberdeen (Federal) <sup>1</sup>	2.80	Mar. 2006	119,000	14,500
6	Swan Point (Expanded Minor) <sup>1</sup>	0.60	May 2007	25,000	3,100
8	Mattawoman <sup>1</sup>	20.00	Nov 2007	853,000	0
7	Chestertown	0.90	June 2008	64,000	7,800
9	Brunswick	1.40	Sept 2008	60,000	7,200
10	St. Michaels	0.66	Oct 2008	28,000	3,400
11	Indian Head	0.50	Jan 2009	21,000	2,600
12	Elkton	3.05	Dec 2009	130,000	15,800
13	Havre De Grace	2.275	May 2010	28,000	11,800
14	Poolesville	0.75	Jul 2010	9,000	3,900
15	Federalsburg	0.75	Aug 2010	32,000	3,900
16	Crisfield	1.00	Aug 2010	43,000	5,200
17	George's Creek	0.60	Nov 2010	25,000	3,100
18	Mount Airy	1.20	Nov 2010	15,000	6,200
19	Perryville	1.65	Dec 2010	70,000	8,500
20	Hagerstown	8.00	Dec 2010	97,000	41,400
21	Cumberland	15.0	Feb 2011	183,000	77,700
22	Bowie	3.30	Feb 2011	40,000	7,000
23	Delmar	0.85	Sept 2011	36,000	4,400
24	Pocomoke City	1.47	Oct 2011	18,000	7,600
25	Denton	0.80	May 2012	10,000	4,100
26	Little Patuxent	25.00	Sept 2012	304,000	53,200

<sup>&</sup>lt;sup>1</sup> No BRF funding was provided

## **Chesapeake Bay TMDL Implications:**

In early November, 2009, the US Environmental Protection Agency (EPA) officially transmitted the Watershed Implementation Plan (WIP) guidance. EPA, in coordination with the Bay watershed jurisdictions of Maryland, Virginia, Pennsylvania, Delaware, West Virginia, New York, and the District of Columbia (DC), developed and, on December 29, 2010, established the Total Maximum Daily Loading (TMDL) and a nutrient and sediment pollution diet for the Chesapeake Bay, consistent with Clean Water Act requirements. Current model estimates are that the States' Bay water quality standards can be met at basin-wide loading levels of 200 million pounds of nitrogen per year and 15 million pounds of phosphorus per year. Maryland's current target loads are 41.04 million pounds of nitrogen per year and 3.04 million pounds of phosphorus per year by 2025.

On March 30, 2012, Maryland submitted to EPA its Phase II Watershed Implementation Plan (WIP). The Plan builds up upon Phase I WIP (submitted on December 3, 2010) and provides a more detailed series of proposed strategies that will exceed Maryland 2017 target (60% of the total implementation needed to meet the water quality standards). Phase II also has significantly more local input, thereby providing the additional detail at the local level and increased reasonable assurance of successful implementation.

Maryland's strategy in developing segmentshed waste load allocations (WLA) is to assume that point source cap will achieve the WLAs through the ENR upgrades. To ensure the success of Maryland's TMDL strategy and to allow for attaining 60% load reductions by 2017, ENR upgrades for major facilities need to be completed before that year. In addition, as WLAs are further developed, some minor facilities within certain segmentsheds may be required to upgrade to ENR.

## **Update on Fees from Federal Facilities**

On July 19, 2006, the State of Maryland and the Department of Defense (DoD) signed a Memorandum of Understanding (MOU) to resolve a dispute regarding the applicability of the Bay Restoration Fee to DoD. The State's legal position is that the federal government is not exempt from paying the Bay Restoration Fund (BRF) fee; however, the DoD asserts that the BRF fee is a tax and that the State may not tax the federal government. With the advice of counsel, the State chose to settle the matter with DoD rather than to litigate. In the MOU, neither party concedes any legal position with respect to the BRF fee. The MDE has agreed to accept DoD's proposal to undertake nutrient removal upgrades at certain DoD-owned wastewater treatment plants at its own expense in lieu of paying the BRF fee. No other Federal agency is exempt from paying the BRF fee under this MOU.

MDE continues to work with DoD to upgrade the targeted DoD facilities as specified in the MOU. Specifically, the following are the targeted DoD facilities with their current upgrade status:

DoD Facility	Current Status
Aberdeen Proving Ground – Aberdeen	The plant was designed and upgraded on 3/14/2006 to
	achieve seasonal ENR. However, since the upgrade the
	plant has been capable of meeting the ENR limits on
	annual basis possibly because the current average flow is
	less than half of the design capacity. The City of
	Aberdeen has assumed ownership of the plant and is
	currently evaluating the plant performance to identify
	additional improvements needed, if any, to allow the
	plant to continue to achieve year-round ENR at the
	design capacity.
Aberdeen Proving Ground – Edgewood	The Army initiated project planning. Based on their
	Compliance Agreement with EPA, construction has to be
	completed and limits met by March 1, 2016.
Fort Detrick	ENR upgrade was substantially completed in February
	2012. Punch-list and process optimization are currently
	underway. Usually this process takes one year before the
	plant is fully operational with ENR.
Fort Mead	American Water Group has assumed ownership of the

	plant. ENR upgrade is underway using the design-build project delivery process.
Naval Station – Indian Head	Construction was completed on 9/21/2011. ENR
	upgrade is fully operational.
US Naval Academy	According to the Academy Phase I of the project
	(Denitrification Filter) is under design.

## **Annual Operation and Maintenance Grants for the Upgraded Facilities:**

Starting in fiscal year 2010 (FY 2010), the BRF legislation allows up to 10 percent of the annual fee generated from users of wastewater treatment facilities to be earmarked to provide grants toward the operation and maintenance (O&M) costs of the enhanced nutrient removal technology. To ensure that each upgraded facility receives a reasonable and fair amount of grant, MDE, in consultation with the Advisory Committee, is allocating the annual operation and maintenance grant at a rate of up to \$18,000 per million gallons per day of design capacity of the facility not to exceed \$216,000 per facility.

A total of \$212,520 were authorized and expended in FY 2010. MDE requested authorization for \$1,000,000 in FY 2011 and FY 2012 for the annual operation and maintenance grant. However, no additional grant funds were authorized to MDE for this purpose under FY 2011 and FY 2012 budgets.

Up to \$1,500,000 has been authorized during 2012 special session under FY 2013 budget. The upgraded facilities listed above that achieved ENR level of treatment in calendar year 2011 will be receiving O&M grants based above rate.

### **House Bill 893 Implementation**

House Bill 893, enacted on April 24, 2007, requires that: "Beginning January 1, 2009, and every year thereafter, the Department (MDE) and the Department of Planning shall jointly report on the impact that a wastewater treatment facility that was upgraded to enhanced nutrient removal during the calendar year before the previous calendar year with funds from the Bay Restoration Fund had on growth within the municipality or county in which the wastewater treatment facility is located."

As required by this legislation, MDP and MDE have advised the Bay Restoration Fund Advisory Committee regarding the best available information and the analysis of that data to address this mandate.

## **Available Capacity:**

This report addresses the following Bay Restoration Fund financed facilities that were upgraded to ENR with Bay Restoration Fund and were completed prior to January 1, 2012. The chart below illustrates that some of the plants increased capacity at the time of the ENR upgrade, and compares the actual 2011 flow with the original design capacity.

	Design Capacity (MGD)		Actual 2	2011 Flow
Facility	Original	Approved At Upgrade	(MGD)	% of Original Design Capacity
Celanese, Allegany County	2.00	2.00	1.50	75%
Town of Easton, Talbot County	2.35	4.00	2.36	100%
Town of Hurlock, Dorchester County	2.00	1.65	1.13	56%
Kent Island (KNSG), Queen Anne's County	2.00	3.00	1.72	86%
City of Brunswick, Frederick County	0.70	1.40	0.58	83%
Town of Chestertown, Ken County	0.90	0.90	0.70	78%
Talbot Region II, Talbot County	0.50	0.66	0.37	74%
Town of Indian Head, Charles County	0.50	0.50	0.35	70%
Town of Elkton, Cecil County	2.70	3.05	1.88	70%
City of Havre De Grace, Harford County	1.89	3.30	1.40	74%
Town of Poolesville, Montgomery County	0.75	0.75	0.58	77%
Town of Federalsburg, Caroline County	0.75	0.75	0.29	39%
City of Crisfield, Somerset County	1.00	1.00	0.57	57%
Town of Mount Airy, Carroll County	1.20	1.20	0.68	57%
George's Creek, Allegany County	0.60	0.60	0.84	140%
City of Hagerstown, Washington County	8.00	8.00	7.43	93%
City Cumberland, Allegany County	15.0	15.0	10.46	70%
City Bowie, Prince George's County	3.30	3.30	1.64	50%
Town of Perryville, Cecil County	1.65	2.00	0.69	42%
City of Pocomoke City, Worcester County	1.47	1.47	0.60	41%
Town of Delmar, Wicomico County	0.65	0.85	0.31	48%

ENR upgrades created the possibility for capacity expansion beyond the original design capacity by significantly reducing nitrogen loads; however, given the limitations of the WWTP nutrient discharge caps, only some of the plants could expand to take advantage of this possibility. Of the facilities listed above, those that increased capacity include Easton, KNSG, Brunswick, Talbot Region II, Elkton, Havre de Grace, Perryville and Delmar. At this time, among those facilities that expanded, only Easton has flows greater than its original design capacity. This is a preliminary indication that Easton is now beginning to make use of new capacity. Based on all of the above data, some of the increase in flows that occurred during this reporting period is likely not due to growth. For example, George's Creek WWTP has experienced an increase in flow up to 140% of the design capacity due to excessive infiltration/inflow. The plant's flow has varied between 0.39 MGD in August and 1.61 MGD in April that ultimately resulted in high annual average 0.84 MGD. While this variation in flow has occurred, it is important to note that the nutrient loading has been reduced to one-third of its nutrient loading prior to the ENR upgrade.

## 2013 BRF Analysis Findings

MDP's BRF Analysis provides information about the use of new WWTP capacity to support growth (per the HB893 directive) made possible by the combination of ENR upgrades and WWTP nutrient discharge caps. As noted above, an ENR upgrade created the possibility for capacity expansion beyond the original design capacity by significantly reducing nitrogen loads; however, given the limitations of the WWTP nutrient discharge caps, only some of the plants could expand to take advantage of this possibility. Any expansions were consistent with all local adopted and approved planning documents.

This analysis considers the broad range of circumstances that affect each major WWTP and its sewershed. MDP uses GIS-based (Geographic Information System) methodology to monitor growth activity within the sewersheds of those ENR upgraded WWTPs that also received capacity expansions. By using GIS-based mapping and visualizations, we can provide authoritative information to inform future BRF Advisory Committee policy recommendations and can advise where State resources can be better deployed.

For each year since 2007, the timeframe for analysis is established by using as beginning and endpoints for each WWTP the calendar year before a major WWTP receives funding for ENR technology and the current reporting year. The corresponding sewer service areas (sewersheds) are analayzed for any changes in boundary, service designations, and new development activity that has occurred therein during the relevant timeframe. MDP defines development as all improved parcels that are less than 20 acres with improvement values of \$10,000 or more. This captures growth both inside and outside of the PFA as it relates to the specific ENR upgraded sewersheds. Additionally, various planning documents (Water and Sewerage Plans, Comprehensive Plans, Water Resources Elements, Municipal Growth Elements, etc.) are researched and evaluated to provide insight into a county or jurisdication's plans and policies for growth within the WWTP sewersheds.

The MDP analysis covered twenty one (21) sewersheds of operational ENR upgraded WWTPs organized into six regional evaluations. Based on those findings, MDP highlights the Easton Wastewater Treatment Facility located in Talbot County. This ENR upgraded WWTF currently has flows greater than its original design capacity, which is a preliminary indication that Easton is now beginning to make use of new capacity. In addition, this plant was upgraded five or more years ago and provides the best opportunity to assess the impact that an ENR upgraded WWTP has had on growth in the municaipality it serves. Data and presentation comparable to that subsequently provided for Easton is available to the Committee upon request.

## Easton

In 2002, The Easton Utilities Commission prepared a *Capacity Increase and Improvement Plan* to review the needs of the Easton Wastewater Treatment Facility and its community, for the period from 2001 to 2025. The Plan encompasses a series of analyses and assessments concerning the existing Easton WWTF current status, operation, future needs, and ability to meet the Chesapeake Bay water quality goals. The Plan identifies the most cost effective alternative wastewater treatment system to meet the future demands of the Town as the construction of a new facility employing biological nutrient removal (BNR) processes. The fact is clearly documented in this Plan, that even before 2002; the Town of Easton saw the need to put a strategy in place for its WWTP. They were

informed of the existing facility's strengths and weaknesses, and aware that it was reaching its plant flow capacity of 2.35 MGD.

In 2007, the Easton Wastewater Treatment Facility was upgraded to Enhanced Nutrient Removal technology at a cost of approximately \$40,000,000. The Easton WWTF has the distinction of not only being the first WWTP to benefit from Bay Restoration Funding but also to be considered as



one of Maryland's most environmentally friendly WWTP. It now has the ability to not only meet but exceed the Chesapeake Bay water quality goals by reducing annual concentrations of nitrogen to 3 milligrams per liter (mg/l) and phosphorus to 0.3mg/l. These reductions equate to 70 and 88 percent respectively. The Facility employs a wide range of innovative technology including ultraviolet radiation for disinfection and an advanced Solids Handling System to convert sludge into a dry, manageable, and useful fertilizer.

In 2008, U.S. Environmental Protection Agency's mid-Atlantic Region, presented the Town of Easton and Easton Utilities with EPA's regional award for excellence in the operation and maintenance of the town's wastewater treatment plant.

## **Current BRF Findings**

The landscape of the Easton Wastewater Treatment Facility Sewer Service Area (SSA) has changed dramatically since 2006, which is the year prior to the start of its ENR Operation. In 2006 the existing service area (S1) had approximately 6,000 acres. As of 2012, the S1 service area has increased to just over 7,000 acres (See Table 1). In terms of new development this acreage increase translates to approximately 700 newly improved parcels (or connections) located within "S1". In 2006 the number of connections within "S1" was approximately 5,700, currently the total is over 6,300 (See Map 1). The changes to the existing service area are the result of a series of approved annexations. All of the new connections are located within future growth areas identified in the *Municipal Growth Element of the of Town of Easton 2010 Comprehensive Plan*.

Easton WWTP SSA 2006	ACRES	% of Total Sewershed	Easton WWTP SSA 2012	ACRES	% of Total Sewershed
S1	5,981	89%	S1	7,055	92%
S2	418	6%	S2	354	5%
S3	289	4%	S3	206	3%
Total	6,688	100%	Total	7,658	100%

Table 1 - Easton Sewer Service Acreage Summary

As of 2011, Easton WWTF actual flow of 2.36 MGD slightly exceeded its original design capacity of 2.35 MGD (See Figure 1).

Easton is the largest and fastest growing municipality in Talbot County. The US Census Bureau reports that during the period from 1970 to 2000, Easton grew in population from 6,809 to 11,708; this represents a population growth rate of 72%. Then in the next decade, from 2000 to 2010, it experienced an additional increase of 36%, with the population growing from 11,708 to 15,945 (See Table 2). Similarly, this growth trend is seen in the total number of housing units between 2000 and 2010, which were 5,400 and 7,405, respectively, an increase of 2,006 new units. This trend is indicative of what is happening in Talbot County and on the Eastern Shore.

## Easton Wastewater Treatment Plant Capacity Status

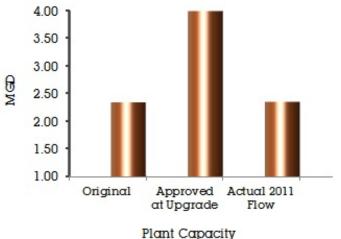
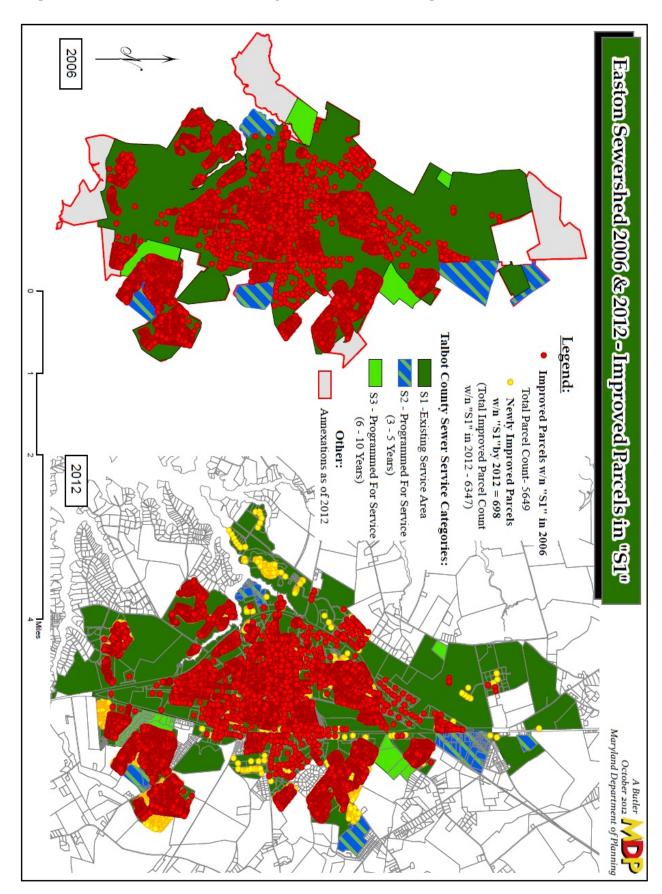


Figure 1 - Easton Sewer Capacity Status

Map 1 - Easton Sewer Service Area - Existing Service 2006 & 2012 - Improved Sewered Parcels



U.S. Census Bureau Population						
Jurisdiction/County 1970 2000 2010						
Easton	6,809	11,708	15,945			
Talbot	23,682	33,812	37,782			

Jurisdiction/County	Population change 1970-2000	Growth Rate Percentage 1970-2000	Population Change 2000-2010	Growth Rate Percentage 2000-2010
Easton	4,899	71.95%	4,237	36.19%
Talbot	10,130	42.78%	3,970	11.74%

Table 2 - Easton & Talbot County Population Comparison

Map 2 shows the total number of improved parcels that are currently located within the Existing Service Area (or "S1") and the Priority Funding Area certified by Town of Easton and Talbot County (See Table 3). There is a small pocket of 8 parcels that are located outside of the certified PFA (located in the "PFA Comment Area" which denotes areas certified by the local government as growth areas but which do not meet the PFA criteria at this time according to MDP).

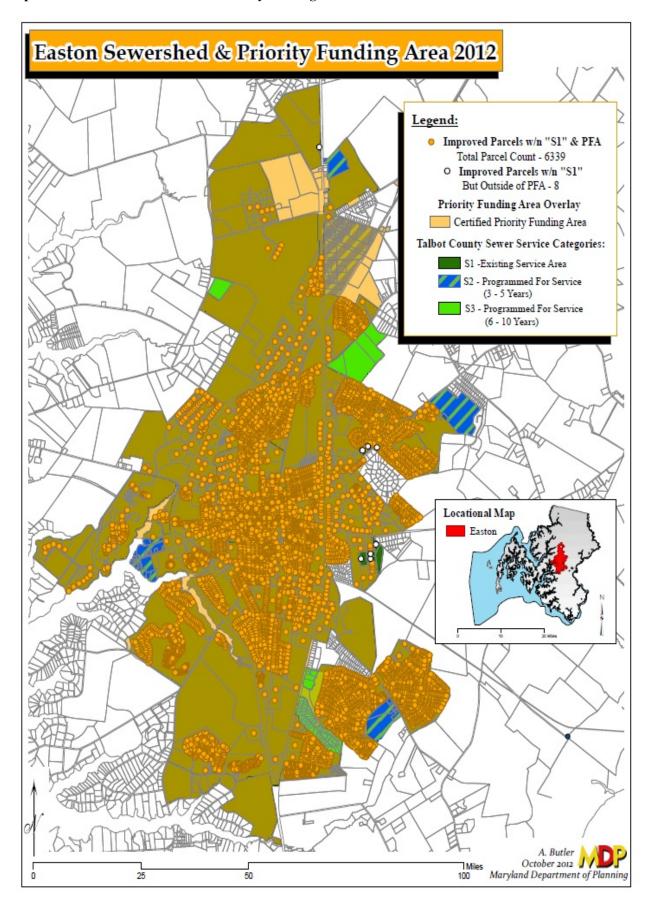
Easton Sewershed 2012 PFA Parcel Status	Parcel Count
Parcels located in PFA	7,144
Improved Parcels located in PFA	6,406
Improved Parcels located within "S1" & PFA	6,339
Improved Residential Parcels located within "S1" &	
PFA	5,394

**Table 3 - Easton Priority Funding Area Improved Parcel Status** 

## Conclusion

At this time, there is little to indicate that the ENR upgrades are encouraging extension of services to and consumption of WWTP capacity by development outside of PFAs, but as this analysis shows, the ENR improvements have provided the opportunity for the Town of Easton to continue to meet its growth goals under highly improved water quality standards. The 2012 BRF Analysis is extensive and ongoing and further findings will be added to next year's annual report.

Map 2 - Easton Sewer Service Area - Priority Funding Area 2012



## Onsite Sewage Disposal System (OSDS) Upgrade Program

## **Program Implementation**

Starting July 1, 2010, the Bay Restoration Fund Septic Best Available Technology (BAT) upgrade program is being implemented locally at the county level and MDE is no longer taking direct applications from homeowners.

The Bay Restoration (Septic) Fund statute (Annotated Code of Maryland under 9-1605.2) requires that funding priority for BAT installations be "first given to failing septic systems and holding tanks in the Chesapeake and Atlantic Coastal Bays Critical Areas and then to failing septic systems that the Department (MDE) determines are a threat to public health or water quality. In addition, Senate Bill 554 approved in the 2009 legislative session, requires new and replacement septic systems serving property in the Critical Areas to include the best available technology for removing nitrogen (BAT).

Consistent with the above, starting in FY 2012, MDE is requiring all new grant recipients to prioritize application for financial assistance based on the following:

- 1. Failing OSDS or holding tanks in the Critical Areas <sup>a</sup>
- 2. Failing OSDS or holding tanks not in the Critical Areas
- 3. Non-failing OSDS in the Critical Areas including new BAT installation
- 4. Non-failing OSDS outside the Critical Areas

a: House Bill 62 approved in the 2010 legislative session, requires MDE to assist homeowners with failing OSDS in critical areas from moneys in the Bay Restoration (Septic) Fund for 100% of the BAT cost during calendar years 2010, 2011 and 2012.

Income Based Grant Funding: To ensure an equitable distribution of the limited BRF grant funding for the upgrade of OSDS with BAT, MDE guidance requires grant recipients to limit financial assistance to <a href="https://example.com/homeowners">homeowners</a> (except those with failing systems in the critical area, who are eligible for 100% funding through 12/31/12 per HB 62 above) based on an Income Based Criteria. The Program guidance for FY 2013 is available on the web site at:

http://www.mde.state.md.us/programs/Water/QualityFinancing/Documents/Program%20Guidance%20FY%202013-%20final.pdf

MDE Approved BAT for Nitrogen Removal: MDE currently has 12 approved BAT for nitrogen removal of which seven are field verified BAT technologies. Consistent with HB 347 (2011 Session), effective June 1, 2011, and every 2-years thereafter, MDE is required to provide on its website an Evaluation and Ranking of all best available nitrogen removal technologies for on-site sewage disposal systems. The evaluation will include for each BAT technology:

Total Nitrogen Reduction Total cost including Operation, Maintenance and Electricity Cost per pound of Nitrogen Reduction

The details are available on the MDE web site at:

 $\underline{http://www.mde.state.md.us/programs/Water/BayRestorationFund/OnsiteDisposalSystems/Pages/Water/cbw\underline{rf/osds/brf\_bat.aspx}$ 

The following are the currently seven field-verified BAT technologies in Maryland:

Model	Manufacturer	Effluent TN Concentration	% TN Removal	Cost of Purchase, Installation and 5 Years Operation & Maintenance	Operation and Maintenance Cost per year*	Electricity cost and Usage**
Hoot® BNR	Hoot Aerobic Systems, Inc. www.hootsystems.com	21 mg/l	64%	\$11,954	\$150	\$84/year or 766 kWh/year
Advantex® - AX20	Orenco Systems®, Inc. www.orenco.com	17 mg/l	71%	\$12,300	\$200	\$37/year or 336 kWh/year
Advantex® - RT	Orenco Systems®, Inc. www.orenco.com	14 mg/l	76%	\$12,300	\$200	\$37/year or 336 kWh/year
Singulair TNT	Norweco, Inc.	27 mg/l	55%	\$11,079	\$300	\$108/year or 980 kWh/year
Singulair Green	Norweco, Inc.	27 mg/l	55%	\$11,079	\$300	\$108/year or 980 kWh/year
SeptiTech®	SeptiTech, Inc. www.septitech.com	20 mg/l	67%	\$13,056	\$300	\$213/year or 1935 kWh/year
RetroFast	Bio-Microbics, Inc. www.biomicrobics.com	25 mg/l	57%	\$9,405	\$300	\$284/year or 2584 kWh/year

The following BAT technologies have been approved to enter a field verification period where a limit of fifteen installations is allowed:

- 1. Amphidrome
- 2. Bioclere
- 3. Bionest SOLO OT-60
- 4. Hoot ANR
- 5. Nitrex

<sup>\*</sup> Does not include cost of pumping septage.\*\* Based on a rate of \$0.11 per kWh and unit size for 3 to 4 bedrooms.

## **Cover Crop Activities (Maryland Department of Agriculture)**

## Recent Program Streamlining and Targeting to Achieve Maximum Nutrient Reduction:

In FY2013, MDA continued to implement a targeting strategy to maximize nutrient reduction effectiveness of cover crops. Current year's program includes incentives to:

- 1. plant cover crops as early as possible in the fall
- 2. plant after crops that need higher fertilizer rates, such as corn and vegetables
- 3. use cover crops on fields that were fertilized using manure
- 4. use planting methods that maximize seed to soil contact to assure germination and early growth
- 5. use small grains such as rye to maximize nutrient uptake
- 6. target watersheds with greatest nutrient loading potential

MDA has applied these criteria the last four fiscal years by structuring the incentive payments to reward farmers who adhered to one or more of these priorities. They are based both on four separate surveys of farm operators' opinions to streamline and adapt the program to be responsive, and recommendations from the Baystat Scientific Panel to maximize water quality benefits.

## **Status of Implementation of BRF for Cover Crop Activities:**

The Maryland Department of Agriculture cumulative portion of BRF is \$42,437,327 as of June 30, 2012. In FY 2012, \$5.6 million in BRF were supplemented by an additional \$11.98 million from the 2010 Chesapeake Bay Trust Fund and \$2.2 million from general funds was also utilized to fund the Cover Crops Program.

#### ATTACHMENT 1 – BRF WWTP FUND CASH FLOW

