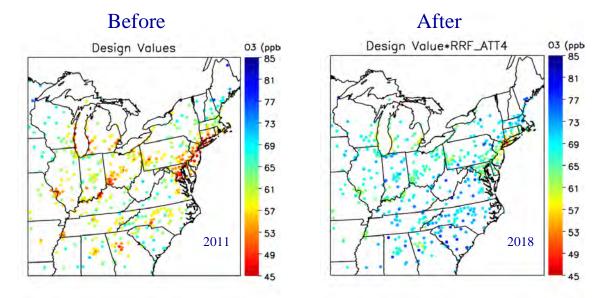


Maryland Analyses of Good Neighbor SIPs

Who Might Owe What ... and ... Will it Work?



Tad Aburn, Air Director, MDE MOG Meeting – Cincinnati, Ohio – May 7, 2015





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- Why NOx?
- Baltimore Cleanest area in the East?
 - Maybe for a year
- Maryland's Attainment Modeling and SIP Where are we?
 - Local controls and Good Neighbor agreements
- EPAs February 22, 2015 memo
 - What might it mean?
- What other help could I use?
- Just a little science









Page 3 of 71

Why NOx?

"All models are wrong ... some are useful" – George E.P. Box, 1987

- Our continued push for more regional NOx reductions is based more on our research than our modeling
- The models still struggle to capture transport benefits from widespread regional NOx strategies
- When the model results aloft do not match what we measure aloft ... We worry
- VOC reductions do help just not a lot and only in certain areas
- I will touch upon some of our emerging research on NOx at the end of the presentation

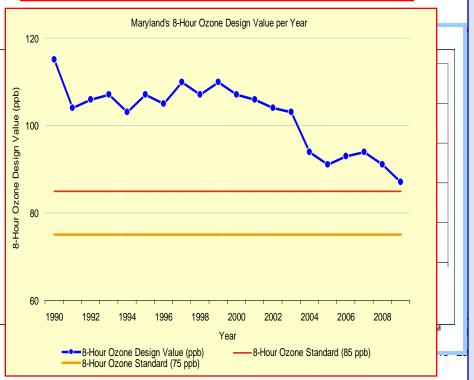






Page 4 of 71 Why NOx? – A Case Study

Ground Level Ozone Drops Dramatically in the Same Time Frame



- The 2003/2004 "NOx SIP Call" as a case study. Significant regional nitrogen oxide (NOx) reductions from Federal Tier 2 Vehicle Standards occurring in the same time frame
 - A classic ozone transport success story
 - Incoming ozone levels collect in an elevated reservoir over night
 - Real world programs like the NOx SIP Call (power plants) and the Tier 2 Vehicle Standards show that:
 - Adding regional controls ...
 - Results in regional NOx emission reductions ...
 - Which leads to reduced ozone in the elevated reservoir ...
 - Which lead to lower ozone at ground level and public health protection!



- Historically ... some of the highest ozone in the Country
- Highest ozone ... but lowest emissions of any city in the DC to Boston corridor
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- So what the heck is going on was it really a miracle?



The Weather Behind Bad Ozone Years

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Aloft winds transport ozone clockwise around the high

> Hot sunny weather under the high are perfect for ground level ozone formation and south to north low level transport



Produced by: Maryland Department of the Environment

Page 7 o

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Very little transport from the west into the southern OTR Cooler weather and decreased electricity demand ... lead to many peaking units not running

Location of the high pulls in cleaner maritime air which travels to the north

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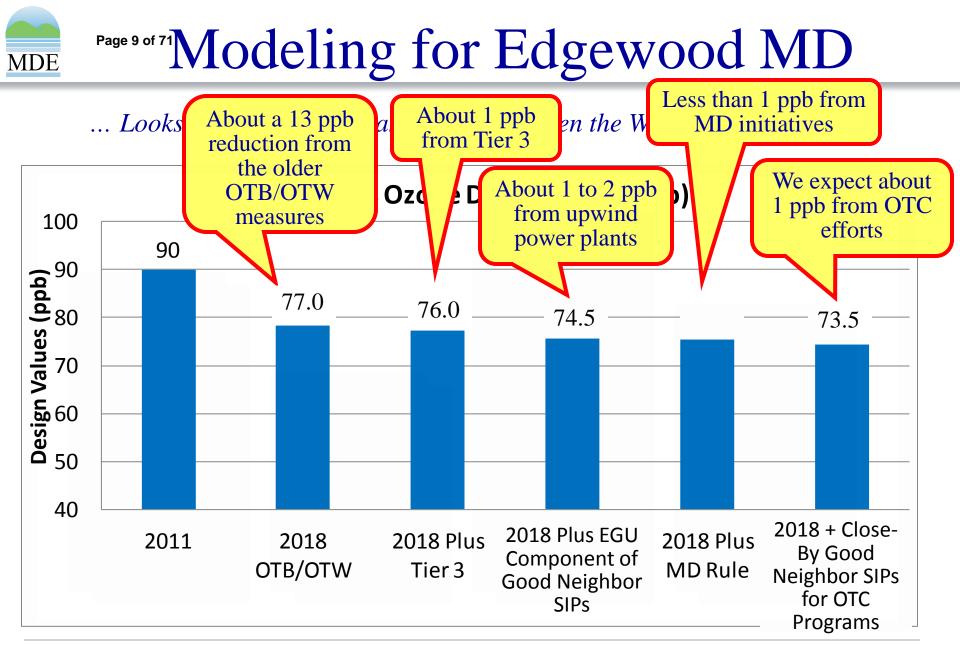
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- Based upon three separate sets of detailed analyses:
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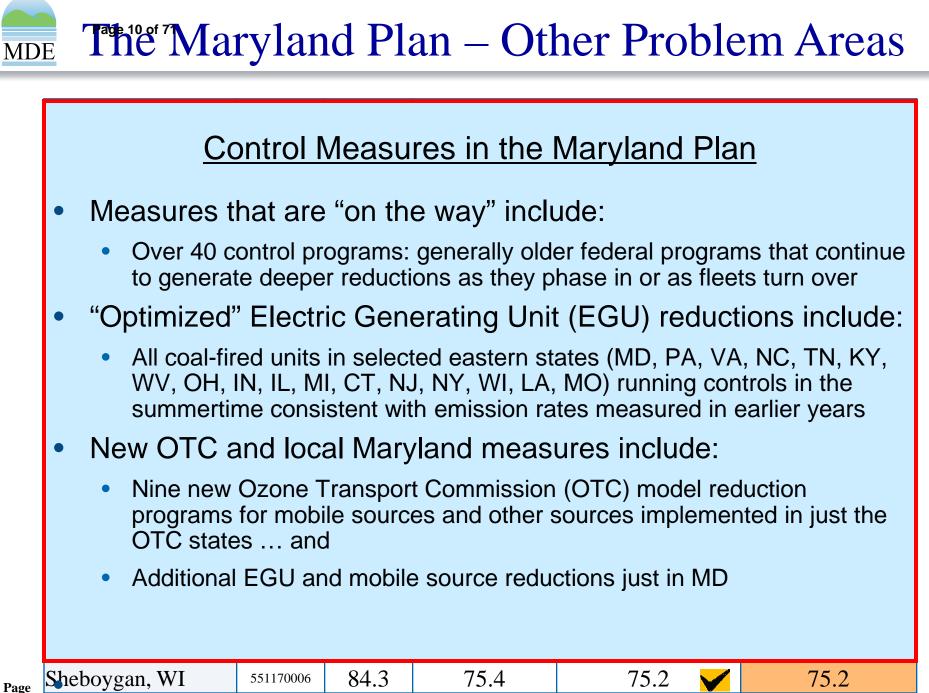














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Page 12 What Might it Take for CT?

NY/NJ/CT Nonattainment Area

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MDE What Inside the OTC Measures are Included?

- Mobile Source Initiatives
 - Aftermarket Catalyst effort
 - ZEV/CALEV state programs
 - Onroad and offroad idling
 - Heavy Duty I&M
 - Smartways
- NOx and VOC reductions
- New potential initiatives like Ports are not included

- Stationary and Area Source Efforts
 - Third Generation OTC/SAS
 Initiatives
 - Consumer products
 - Architectural and Industrial Maintenance (AIM) Coatings
 - Auto coatings
 - Ultra Low NOx burners
- NOx and VOC reductions







Reductions from OTC Measures

OTC Model Control Measures	Regional Reductions (tons per year)	Regional Reductions (tons per day)				
Aftermarket Catalysts	14,983 (NOx) 3,390 (VOC)	About a				
On-Road Idling	19,716 (NOx) 4,067 (VOC)	- 150 ton per day total				
Nonroad Idling	16,892 (NOx) 2,460 (VOC)	NOx Emission				
Heavy Duty I & M	9,326 (NOx)	Reduction = in the 13 =				
Enhanced SMARTWAY	2.5%	OTC states				
Ultra Low NOx Burners	3,669 (NOx)	10 (NOx)				
Consumer Products	9,729 (VOC)	26 (VOC)				
AIM	26,506 (VOC)	72 (VOC)				
Auto Coatings	7,711 (VOC)	21 (VOC)				

- Just in the OTC states for now
- Reductions developed as part of OTC Committee work
- Thanks to Roger Thunell. Emily Bull, Marcia Ways, Joseph Jakuta and Julie McDill
- These emission reduction estimates are being updated as we speak





Page EPA's Recent Transport Guidance

- On January 22, EPA issued a guidance memo to begin a process that will require states to submit Good Neighbor SIPs to address ozone transport in the East
 - A 2011 requirement that's a little late
- The guidance builds from Supreme Court decisions ... and provides preliminary analyses to identify which states are contributing significantly to downwind problem areas
- The Maryland modeling can begin to give us a glimpse of how the EPA process may play out and what states may owe in their Good Neighbor SIPs







Page 16 of Who Contributes to Whom

• EPA has performed preliminary modeling to identify which states may owe Good Neighbor SIPs for selected downwind problem areas ... Future problems for **nonattainment** and **maintenance** both identified. Texas problem areas not included.

	Contributing States from Preliminary EPA Analyses																					
Problem Monitors	A L	A R	D E	I A	I L	I N	K S	K Y	L A	M D	M I	M O	N J	N Y	O H	O K	P A	T N	T X	V A	W I	W V
Harford, MD						x		x			x				x		x		x	x		x
Fairfield, CT 🔶										x	x		x	x	x		x			x		x
Fairfield, CT 🔶										x			x	x	x		x			x		x
Suffolk, NY 📩					x	x				x	x		x		x		x		x	x		x
Fairfield, CT 🛛 🛨					x	x				x			x	x	x		x			x		x
New Haven, CT ★						x				x			x	x	x		x			x		x
Jefferson, KY					x	x					x				x							
Allegan, MI		x		x	x	x	x					x				x			x		x	
St. Charles, MO	x	x			x				x							x		x	x			
Camden, NJ 🛧			x		x	x		x			x	x		x	x		x		x			x
Gloucester, NJ 🛧			x		x	x		x		x	x			x	x		x		x	x		x
Richmond, NY ★			x			x		x		x			x		x		x			x		x
Philadelphia, PA ★			x		x	x		x		x			x		x			x	x	x		x
Sheboygan, WI					x	x	x		X		x	x				x			X			

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Page 17 of 71 Who Might Owe What?

- ... What do the MD analyses say about what control measures states may need to include in their Good Neighbor SIPs?
- Very preliminary Based upon current modeling effort
- For all of the toughest areas: Harford County, MD NJ/NY/CT nonattainment area Sheboygan, WI ... all of the other tough areas in the east ... except Texas

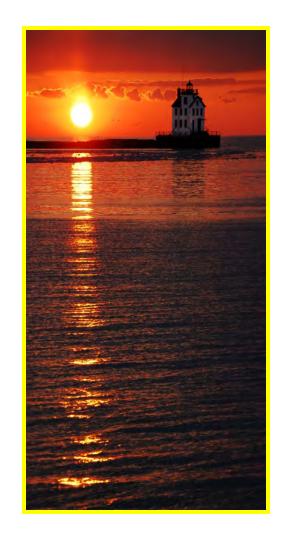
Control Programs Needed	СТ	DE	IL	IN	KY	MD	MI	мо	NJ	NY	ОН	РА	TN	ТХ	VA	WV
Optimized EGU controls	X	Х	X	X	X	+	X	X	X	X	X	X	X	X	X	X
Aftermarket Catalyst	X	Х				X			X	X		X			X	
On- and off- road idling	Х	Х				Х			Х	Х		Х			Х	
OTC VOC initiatives	X	X				X			X	X		X			X	
SmartWays	X	X				X			X	X		X			X	
Smaller Combustion	?					?			?	?		?			?	

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.. Something Other than EGUs?

- There is more to transport than just power plants
- A few thoughts on this issue
- A question for the folks in this room to consider
 - Thanks to Rob Kaleel and the LADCO modelers for their OSAT contribution work







ontribution

PagE19 of ADCO OSAT - Edgewood, MD

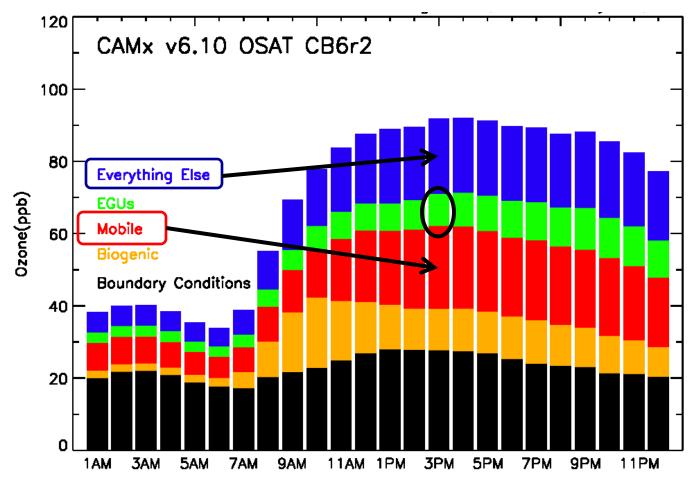
- The CAMX model has a source apportionment tool called OSAT (Ozone Source Apportionment Tool) that allows the model to work backwards and ask questions like "what states" or "what source sectors" sent the ozone to Edgewood MD – or Sheboygan WI – or Atlanta GA?
- The following series of OSAT runs from Maryland and LADCO generate similar answers and are designed to help identify ...
 - "What source sectors are remaining significant contributors to eastern, mid-west and southern problem areas.
- Helpful for current Good Neighbor efforts, but also informative for looking ahead to the next standard





Page 20 UMD OSAT - Edgewood, MD

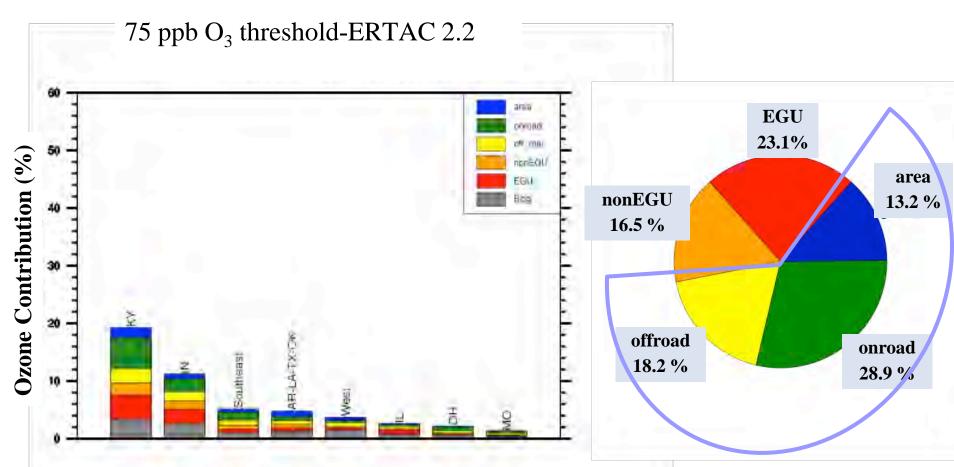
- Daily contribution from OSAT July 7, 2011
- Anthropogenic contribution dominated by "other than EGU" source sectors







Page L of 7ADCO OSAT - Louisville, KY

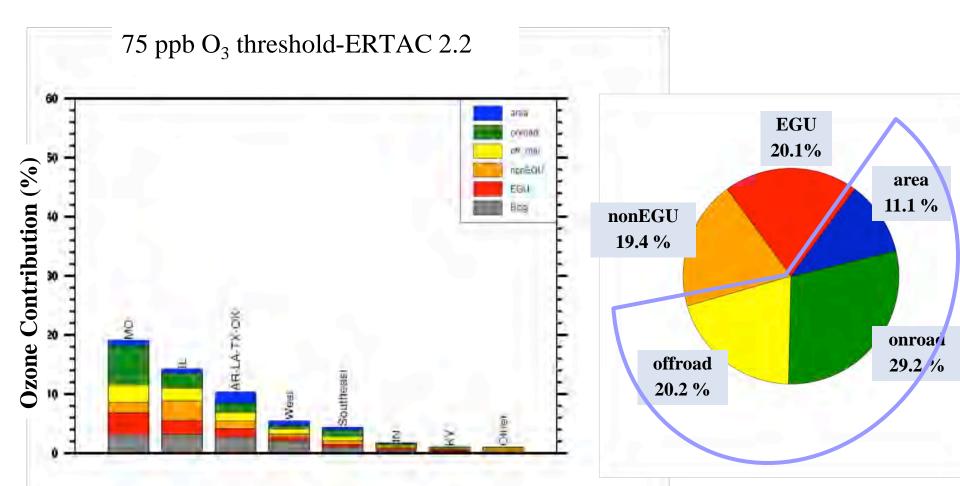


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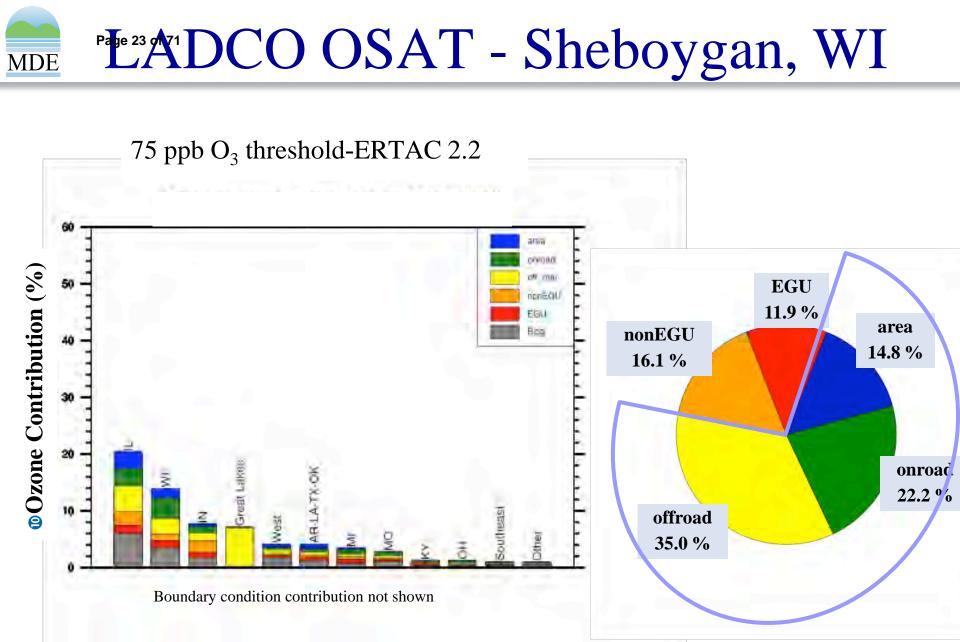


Page 2 Lof 71 ADCO OSAT - St. Louis, MO



Boundary condition contribution not shown



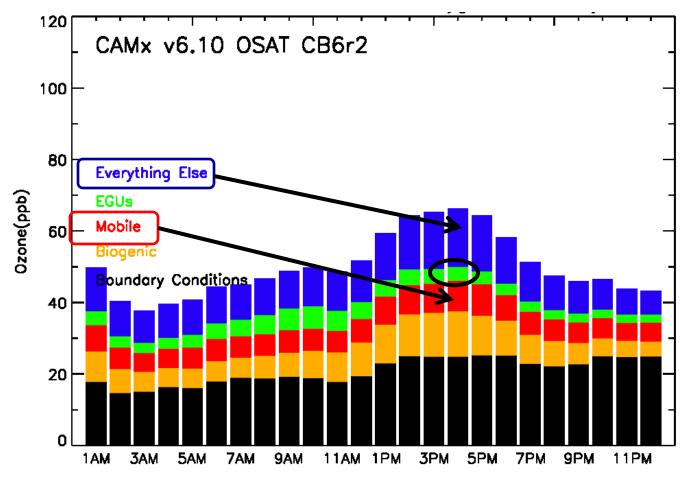






Page MD OSAT – Sheboygan, WI

- Daily contribution from OSAT July 7, 2011
- Anthropogenic contribution dominated by "other than EGU" source sectors

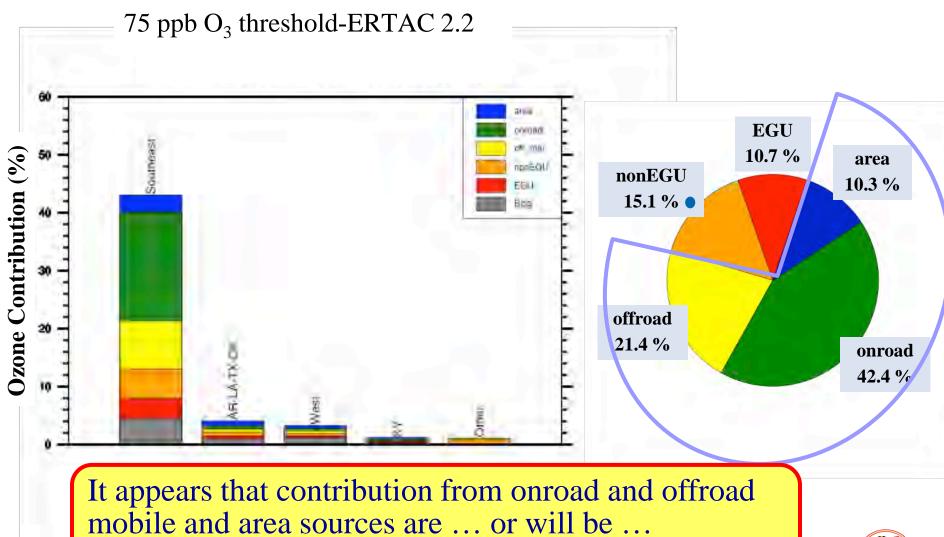






25

Page 25 CAT - Atlanta, GA



meaningful contributors to eastern ozone transport



Three Additional Early Actions for Consideration

- The OTC states have developed model regional programs for several mobile and area source strategies
- Three appear to be low hanging fruit as they are supported by affected sources ... with one common complaint ...
 - "This OTC Model Program would work best if implemented by EPA through a Federal Rule"
- The Three:
 - OTC Model Aftermarket Catalyst Rule
 - About 150 tons per day (tpd) of new NOx reduction across the East
 - The Third Generation OTC Model Consumer Product Rule
 - About 90 tpd of new VOC reductions across the East
 - The Third Generation OTC Model AIM Rule
 - Over 220 tpd of new VOC reductions across the East
- Would be great to have support from other states and the private sector for a federal rule for these categories







Page MD Thoughts on Control Measures

... EPAs question to us on April 8th ... What does the Maryland modeling tell us about short-term control measures that may be needed for Good Neighbor SIPs?

- Running EGU controls well (Optimized EGUs) appears to be a common sense strategy that would be beneficial to many areas ...
 - For Good Neighbor responsibilities and for future potential designations
 - At a minimum, EGUs should be expected to run their controls well enough to at least meet 30-day rolling average rates consistent with better rates seen in earlier years when controls were run more efficiently
 - This can be done very simply as a constraint on the Federal trading programs
 - More in a minute
 - Up to 500 tpd of NOx reductions in the East
- The nine OTC measures appear to be important for inclusion in Good Neighbor SIPs for states in the OTR Maybe other areas?
 - About 150 tpd NOx reduction in the 13 OTC states. VOC reductions as well.
- Three "not EGU" control programs may be very helpful if implemented as a Federal Rule
 - Expanded OTC Aftermarket Catalysts ... Expanded OTC Consumer Products ... Expanded OTC AIM Rule – All across the East



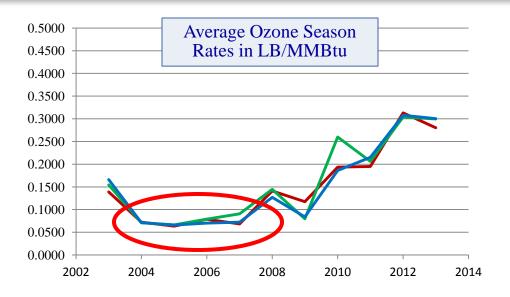
Page 28 of 71A Straw Proposal From MD

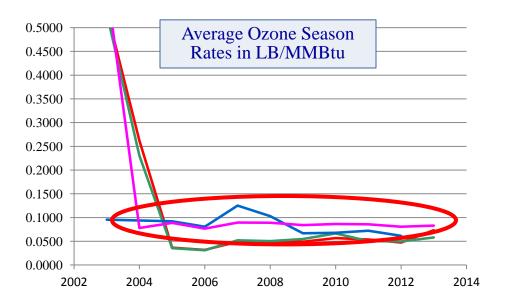
- Can we find a common sense way to insure that EGU controls are run reasonably well ... when they are needed ... while also providing considerable flexibility to affected sources
 - MD's basic approach ... Trading programs are good and do work
 - However, when the underlying market behind a market-based program changes ... that market based program needs to be adjusted
 - The straw proposal ... Assume some kind of ongoing trading program that sets annual and ozone season caps for EGUs
 - Look at historical performance for units that have SCRs and SNCRs
 - Adjust as needed to address potential issues with low capacity operation, mercury and other issues
 - Focus on units owned by the same owner within a single state
 - Establish 30-day rolling average rates for a companies "statewide system" that must be met (a constraint on how trading can work) from June 1 to August 30





Parton Constraining Trading - An Example





- 3 units in one state under common ownership
- Better performance in the past
- These 3 units would be required to constrain their trading plan to meet something like a
 - 0.08 to 0.10 LB/MMBtu as a 30day rolling average from June 1 to August 30
- 4 units in one state under common ownership
- Consistent performance
- These 4 units would be required to constrain their trading plan to meet something like a
 - 0.08 to 0.10 LB/MMBtu as a 30day rolling average from June 1 to August 30

A "It ittle Bit on Some of Our New Science

- Several emerging research efforts appear to show that:
 - Further away NOx reductions may be more important than we think
 - Power plant emissions may be more important than we think
 - Mobile source emissions may be less important than we think
 - The modeling may be overly optimistic
 - A ton of NOx reductions in 2020 may generate more ozone reduction than a ton of NOx reduction in 2000







Comparing the Model to the Observations

- U of M has conducted extensive analyses of how the various outputs from the CMAQ and CAMX models compare to the comprehensive data collected as part of the 2011 NASA DISCOVER-AQ campaign.
- What they saw:
 - Comparison between satellite observations of tropospheric column NO2 and CMAQ NO2 output shows model biased high in urban regions (too much NO2) and low in rural regions (not enough NO2)
 - Are mobile emissions accurate?
 - Alkyl nitrates aloft several times higher in CMAQ (with CB05) than observed during Discover AQ
 - Is the aloft chemistry capturing transport?
 - CO/NOy ratio lower in CMAQ than observed during Discover AQ or in the NEI (EPA National Emissions Inventory)
 - Again, is the mobile inventory accurate?







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The Beta Runs

- To see if these disconnects between the model output and the measured data can be fixed, U of M has developed a set of model runs (called the Beta runs) to see how the model reacts if changes are made to the model inputs
 - Modified the alkyl nitrate (NTR) chemistry aloft
 - Halved the mobile source emissions
- Result: Model output appears to be much closer to observed data seen in Discover AQ
- Research papers from U of M on both of these issues are available







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Potential Implications

- Still very preliminary research, but the implications could be significant
- Appears to support the hypothesis that:
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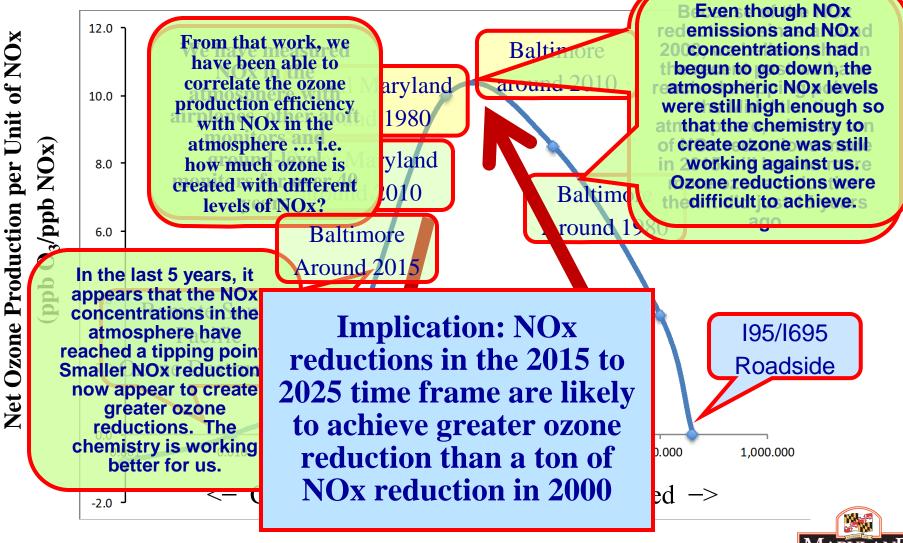






MDE Have We Reached a Tipping Point with NOx?

Schematic diagram of ozone production efficiency for the eastern US. - Getting over the hump





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Thanks

The real work is done by Mike Woodman, Dave Krask, Jen Hains, Joel Dreessen, Emily Bull, Kathy Wehnes, Carolyn Jones and Roger Thunell at MDE and Tim Canty, Dan Goldberg, Hao He, Xinrong Ren, Dale Allen, Ross Salawitch, Russ Dickerson, Tim Vinciguerra, Dan Anderson, Samantha Carpenter, Linda Hembeck and Sheryl Ehrman at UMCP. Thanks to support/input from MARAMA, OTC, NH, NYDEC, NJDEP, ME, VADEQ, LADCO, MOG and EPA.

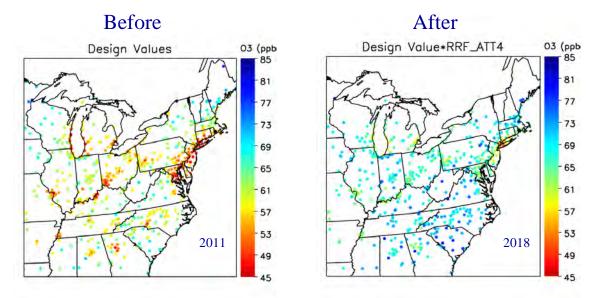




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What Does Modeling and Other Analysis Tell Us About Transport?

Also a little on Good Neighbor SIPs... What do we need ... What do we owe?



Tad Aburn, Air Director, MDE EPA Region 3 Coordination Meeting – June 17, 2015





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- The basics ... why NOx?
- Baltimore Cleanest area in the East?
 - Maybe for a year
- Maryland's Attainment Modeling and SIP Where are we?
 - Transport, upwind EGUs, local controls and Good Neighbor SIPs
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MDE would be happy to do our updated "Where does our (OTC) ozone come from" ... conceptual model presentation for Commissioners at Caucus ... if wanted. A lot of Commissioners are new and have not seen this piece

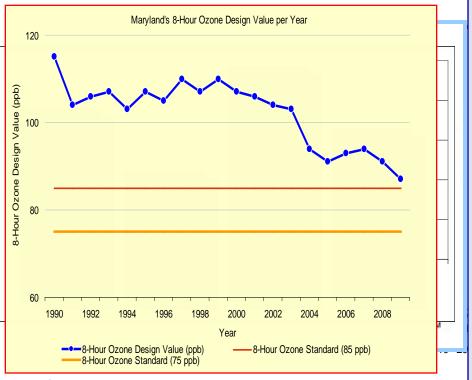


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Produced by: Maryland Department of the Environment

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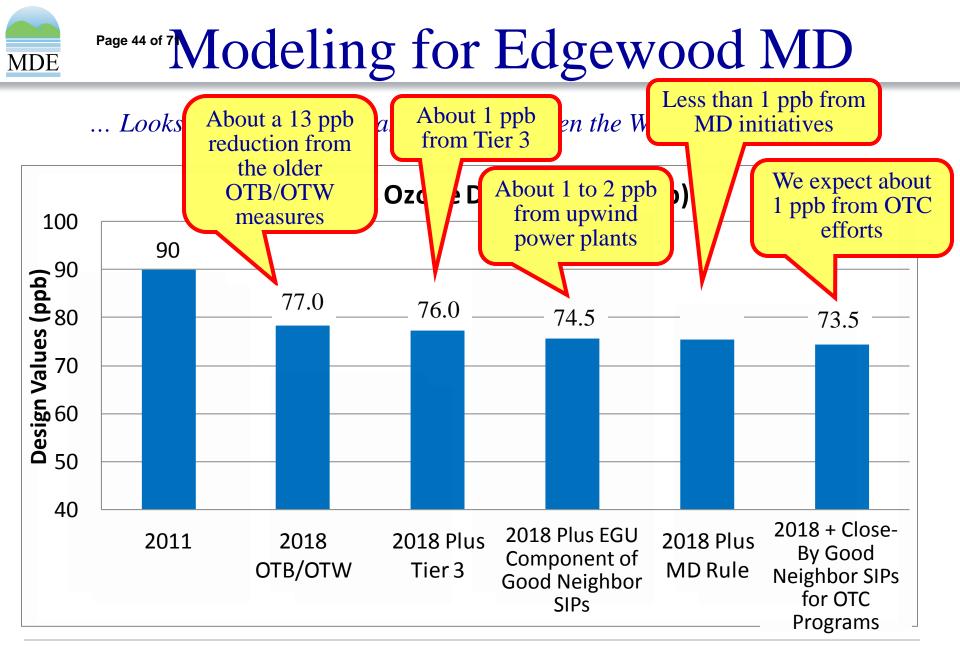
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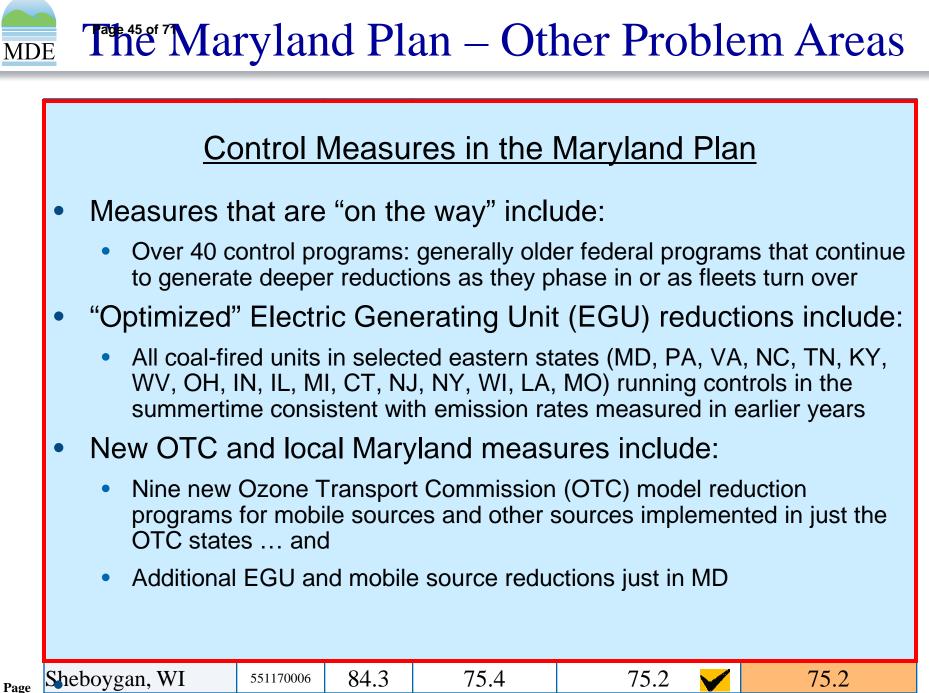




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 - Auto coatings
 - Ultra Low NOx burners
- NOx and VOC reductions







Reductions from OTC Measures

OTC Model Control Measures	Regional Reductions (tons per year)	Regional Reductions (tons per day)				
Aftermarket Catalysts	14,983 (NOx) 3,390 (VOC)	About a				
On-Road Idling	19,716 (NOx) 4,067 (VOC)	- 150 ton per day total				
Nonroad Idling	16,892 (NOx) 2,460 (VOC)	NOx Emission				
Heavy Duty I & M	9,326 (NOx)	Reduction = in the 13 =				
Enhanced SMARTWAY	2.5%	OTC states				
Ultra Low NOx Burners	3,669 (NOx)	10 (NOx)				
Consumer Products	9,729 (VOC)	26 (VOC)				
AIM	26,506 (VOC)	72 (VOC)				
Auto Coatings	7,711 (VOC)	21 (VOC)				

- Just in the OTC states for now
- Reductions developed as part of OTC Committee work
- Thanks to Roger Thunell. Emily Bull, Marcia Ways, Joseph Jakuta and Julie McDill
- These emission reduction estimates are being updated as we speak





Page EPA's Recent Transport Guidance

- On January 22, EPA issued a guidance memo to begin a process that will require states to submit Good Neighbor SIPs to address ozone transport in the East
 - A 2011 requirement that's a little late
- The guidance builds from Supreme Court decisions ... and provides preliminary analyses to identify which states are contributing significantly to downwind problem areas
- The Maryland modeling can begin to give us a glimpse of how the EPA process may play out and what states may owe in their Good Neighbor SIPs







Page 51 of Who Contributes to Whom

• EPA has performed preliminary modeling to identify which states may owe Good Neighbor SIPs for selected downwind problem areas ... Future problems for **nonattainment** and **maintenance** both identified. Texas problem areas not included.

	Contributing States from Preliminary EPA Analyses																					
Problem Monitors	A L	A R	D E	I A	I L	I N	K S	K Y	L A	M D	M I	M O	N J	N Y	O H	O K	P A	T N	T X	V A	W I	W V
Harford, MD						x		x			x				x		x		x	x		x
Fairfield, CT 🔶										x	x		x	x	x		x			x		x
Fairfield, CT 🔶										x			x	x	x		x			x		x
Suffolk, NY 📩					x	x				x	x		x		x		x		x	x		x
Fairfield, CT 🛛 🛨					x	x				x			x	x	x		x			x		x
New Haven, CT ★						x				x			x	x	x		x			x		x
Jefferson, KY					x	x					x				x							
Allegan, MI		x		x	x	x	x					x				x			x		x	
St. Charles, MO	x	x			x				x							x		x	x			
Camden, NJ 🛧			x		x	x		x			x	x		x	x		x		x			x
Gloucester, NJ 🛧			x		x	x		x		x	x			x	x		x		x	x		x
Richmond, NY ★			x			x		x		x			x		x		x			x		x
Philadelphia, PA ★			x		x	x		x		x			x		x			x	x	x		x
Sheboygan, WI					x	x	x		X		x	x				x			X			



^{Page} Should Closer By Neighbors ...

... Be required to have deeper reductions than further away neighbors?

- Maryland thinks so ...
- I know others do not ... and want to continue to push for a level playing field
- Maryland owes more to help Philly than KY, OH, IN, WV
 - The technical information on this is pretty convincing
- We will have a very hard time pushing the 100% level playing field concept
 - But I'm willing to try
 - We need to figure out how we will argue it



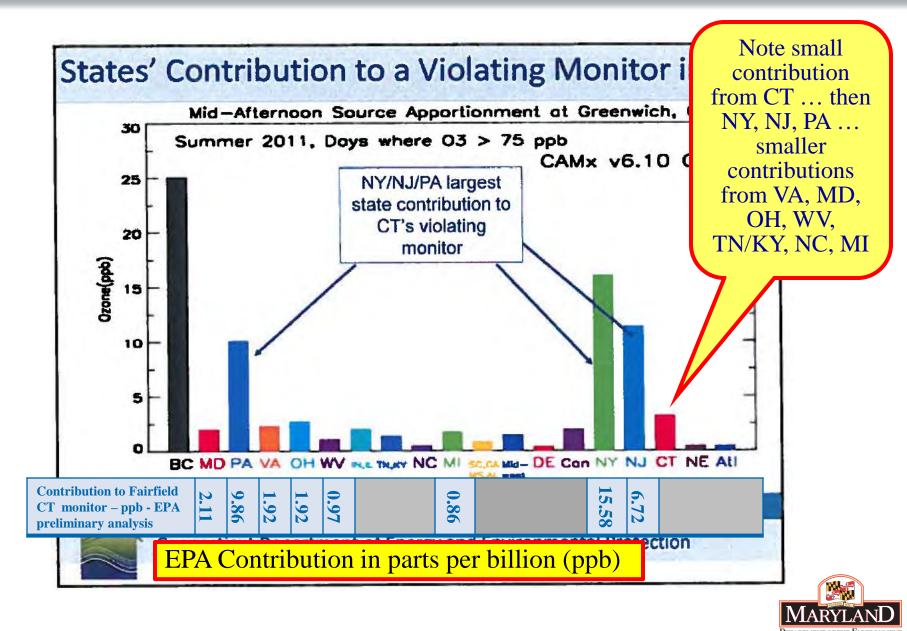


MDE Who Contributes – Harford, MD

- The CAMX model has a source apportionment tool called OSAT (Ozone Source Apportionment Tool) that allows the model to work backwards and ask questions like "what states" or "what source sectors" sent the ozone to Edgewood MD – or Fairfield CT - or Sheboygan WI – or Atlanta GA?
- The following OSAT runs from Maryland (with additional day from EPA) look at average summer contribution for high days for the 75 ppb standard
 - Harford County, MD and Fairfield, CT. More available, but the message is the same



Page Who Contributes - Fairfield, CT



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- ... What do the MD analyses say about what control measures states may need to include in their Good Neighbor SIPs?
- Very preliminary Based upon current modeling effort
- For all of the toughest areas: Harford County, MD NJ/NY/CT nonattainment area Sheboygan, WI ... all of the other tough areas in the east ... except Texas

Control Programs Needed	СТ	DE	IL	IN	KY	MD	MI	мо	NJ	NY	ОН	РА	TN	ТХ	VA	WV
Optimized EGU controls	X	Х	X	Х	X	+	X	X	X	X	Х	X	X	X	Х	X
Aftermarket Catalyst	X	Х				X			X	X		X			X	
On- and off- road idling	Х	Х				Х			Х	Х		Х			Х	
OTC VOC initiatives	X	Х				X			X	X		X			X	
SmartWays	X	X				X			X	X		X			X	
Smaller Combustion	?					?			?	?		?			?	



Page 56 More Transport and Modeling

.. Something Other than EGUs?

- There is more to transport than just power plants
- A few thoughts on this issue
- A question for us to consider
 - Thanks to Rob Kaleel and the LADCO modelers for their OSAT contribution work







ZONe

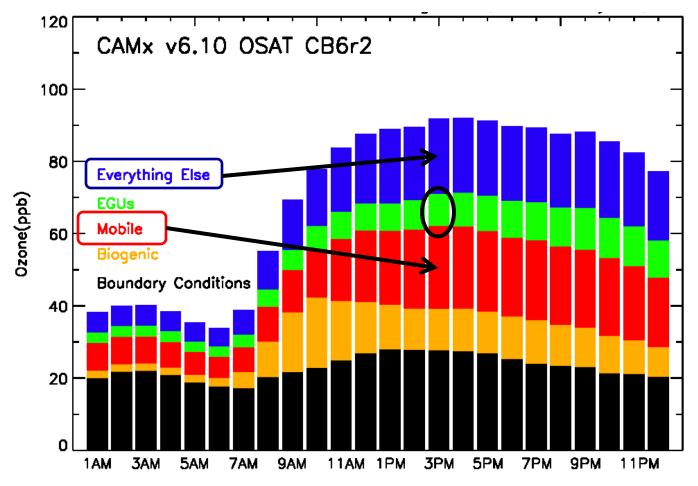
- More CAMX OSAT work.
- The following series of OSAT runs from Maryland and LADCO generate similar answers and are designed to help identify ...
 - "What source sectors are remaining significant contributors to eastern, mid-west and southern problem areas.
- Helpful for current Good Neighbor efforts, but also informative for looking ahead to the next standard





Page 58 JUND OSAT - Edgewood, MD

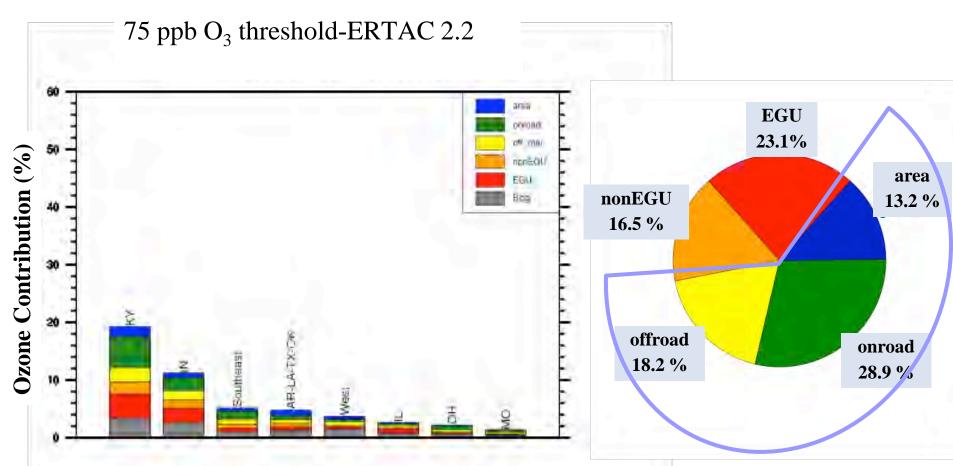
- Daily contribution from OSAT July 7, 2011
- Anthropogenic contribution dominated by "other than EGU" source sectors







Page ADCO OSAT - Louisville, KY

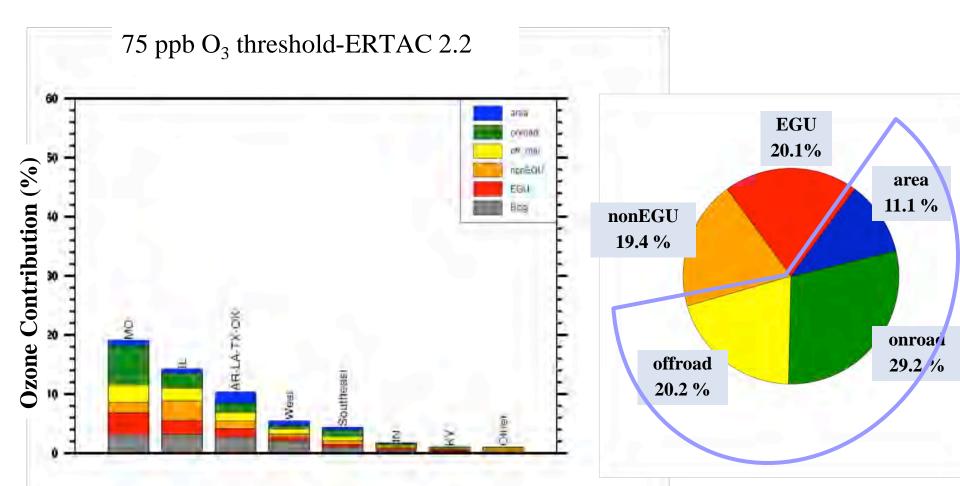


Boundary condition contribution not shown



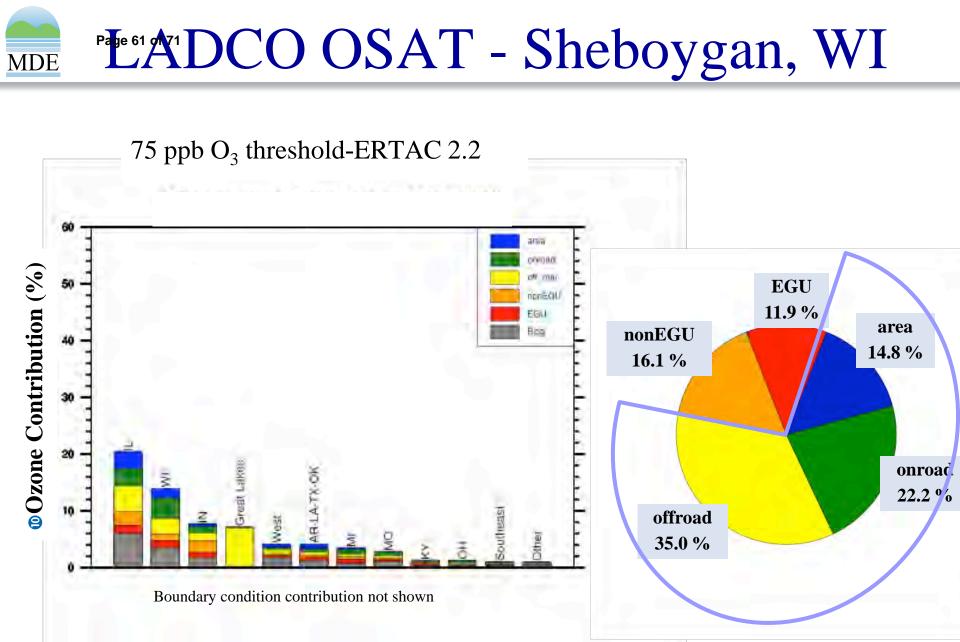


Page 6 ADCO OSAT - St. Louis, MO



Boundary condition contribution not shown



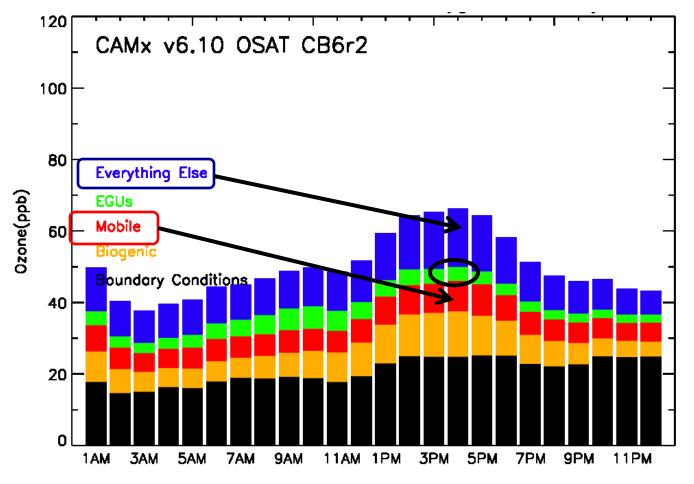






Page WD OSAT – Sheboygan, WI

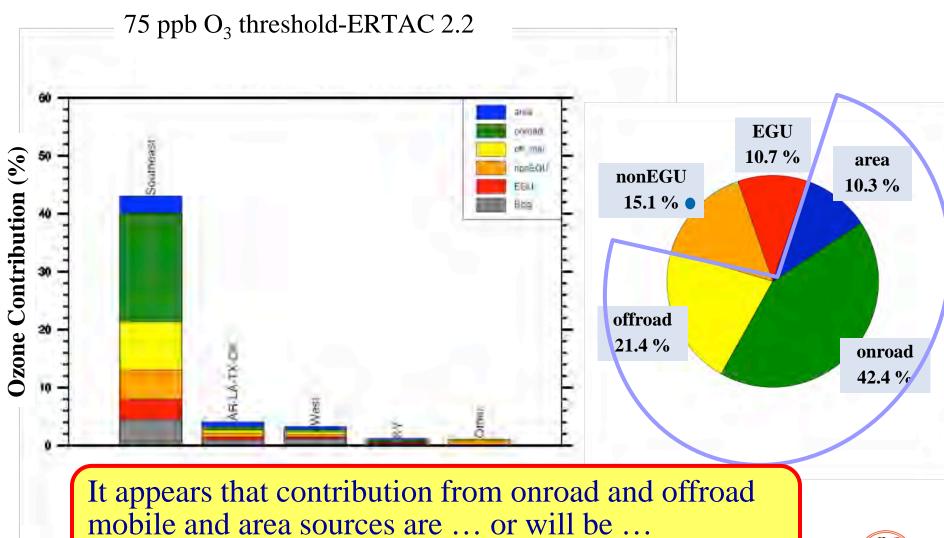
- Daily contribution from OSAT July 7, 2011
- Anthropogenic contribution dominated by "other than EGU" source sectors







Page 63 CALADCO OSAT - Atlanta, GA



meaningful contributors to eastern ozone transport



Three Additional Early Actions for Consideration

- The OTC states have developed model regional programs for several mobile and area source strategies
- Three appear to be low hanging fruit as they are supported by affected sources ... with one common complaint ...
 - "This OTC Model Program would work best if implemented by EPA through a Federal Rule"
- The Three:
 - OTC Model Aftermarket Catalyst Rule
 - About 150 tons per day (tpd) of new NOx reduction across the East
 - The Third Generation OTC Model Consumer Product Rule
 - About 90 tpd of new VOC reductions across the East
 - The Third Generation OTC Model AIM Rule
 - Over 220 tpd of new VOC reductions across the East
- Appears that there may be support from other states and the private sector for a federal rule for these categories







Summary - Control Measures for Transport

... EPAs question to us on April 8th ... What does the Maryland modeling tell us about short-term control measures that may be needed for Good Neighbor SIPs?

- Running EGU controls well (Optimized EGUs) appears to be a common sense strategy that would be beneficial to many areas ...
 - For Good Neighbor responsibilities and for future potential designations
 - Up to 500 tpd of NOx reductions in East Includes 2018 retirement commitments
- The nine OTC measures appear to be important for inclusion in Good Neighbor SIPs for states in the OTR Maybe other areas?
 - About 150 tpd NOx reduction in the 13 OTC states. VOC reductions as well.
- Three "not EGU" control programs may be very helpful if implemented as a Federal Rule
 - Expanded OTC Aftermarket Catalysts ... Expanded OTC Consumer Products ... Expanded OTC AIM Rule – All across the East





A "L'ittle Bit on Some of Our New Science

- All Transport Focused
 - Several emerging research efforts appear to show that:
 - Further away NOx reductions may be more important than we think
 - Power plant emissions may be more important than we think
 - Mobile source emissions may be less important than we think
 - The modeling may be overly optimistic
 - A ton of NOx reductions in 2020 may generate more ozone reduction than a ton of NOx reduction in 2000







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Getting Transport Right

Comparing the Model to the Observations

- U of M has conducted extensive analyses of how the various outputs from the CMAQ and CAMX models compare to the comprehensive data collected as part of the 2011 NASA DISCOVER-AQ campaign.
- What they saw:

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- Comparison between satellite observations of tropospheric column NO2 and CMAQ NO2 output shows model biased high in urban regions (too much NO2) and low in rural regions (not enough NO2)
 - Are mobile emissions accurate?
- Alkyl nitrates aloft several times higher in CMAQ (with CB05) than observed during Discover AQ
 - Is the aloft chemistry capturing transport?
- CO/NOy ratio lower in CMAQ than observed during Discover AQ or in the NEI (EPA National Emissions Inventory)
 - Again, is the mobile inventory accurate?







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The Beta Runs

- To see if these disconnects between the model output and the measured data can be fixed, U of M has developed a set of model runs (called the Beta runs) to see how the model reacts if changes are made to the model inputs
 - Modified the alkyl nitrate (NTR) chemistry aloft
 - Halved the mobile source emissions
- Result: Model output appears to be much closer to observed data seen in Discover AQ
- Research papers from U of M on both of these issues are available







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Potential Implications

- Still very preliminary research, but the implications could be significant
- Appears to support the hypothesis that:
 - Further away NOx reductions may be more important than we think
 - Power plant NOx emissions may be more important than we think
 - Mobile source NOx emissions may be less important than we think
 - The modeling may be overly optimistic

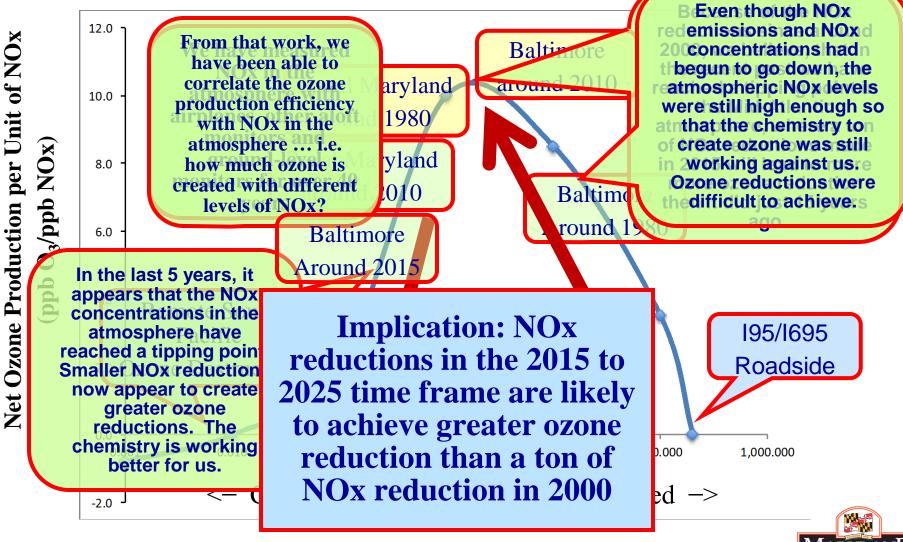






MDE Have We Reached a Tipping Point with NOx?

Schematic diagram of ozone production efficiency for the eastern US. - Getting over the hump





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Thanks

The real work is done by Mike Woodman, Dave Krask, Jen Hains, Joel Dreessen, Emily Bull, Kathy Wehnes, Carolyn Jones and Roger Thunell at MDE and Tim Canty, Dan Goldberg, Hao He, Xinrong Ren, Dale Allen, Ross Salawitch, Russ Dickerson, Tim Vinciguerra, Dan Anderson, Samantha Carpenter, Linda Hembeck and Sheryl Ehrman at UMCP. Thanks to support/input from MARAMA, OTC, NH, NYDEC, NJDEP, ME, VADEQ, LADCO, MOG and EPA.

